

ACKNOWLEDGEMENT

Crown Copyright documents reproduced by courtesy of The National Archives, London, England.

www.nationalarchives.gov.uk

The National Archives give no warranty as to the accuracy, completeness or fitness for the purpose of the information provided.

Images may be used only for purposes of research, private study or education. Applications for any other use should be made to The National Archives Image Library, Kew, Richmond, Surrey TW9 4DU.

EASTERN

F.O.
371

1947

PALESTINE

File No. 951

pp. 11300 - 11673

CLOSED
UNTIL

1978

61891

1	2	3	4	5	6
1	2	3	4	5	6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

PUBLIC RECORD OFFICE

Group FO

Class 371

Piece 61891

Following document(s) retained in the

Department of origin under Section 3 (4)

of the Public Records Act, 1958

E11300/951/31

1	2	3	4	5	6
1	1	1	1	1	1

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371 / 61891

375

E

3

1947

PALESTINE

11306

1 DEC

Registry
Number

E11306/951/21

TELEGRAM FROM

U.K. Nat

No.

New York.

Dated

3563

Received
in Registry

29 Nov

1 Dec

Ad Hoc Committee Recommendations
Re: 40.61 414 (E11206/951/21) Final text of
recommendations of the Ad Hoc Committee now
before Assembly is contained in the report of that
committee, copies of which have already been
sent to the G.O. No amendment of report
has been prepared in the Plenary Session.

Last Paper.

(Minutes.)

11300

References.

File
(J.R. CABLE)
1/12
J.R. C. 1

(Print.)

(How disposed of.)

8, Whatheran. 0
1
M.1.3a
M04
Admky
O.M.
1/12
200 2

(Action
completed.)

1/12

(Index.)

1/12

Next Paper.

E11336

30471 F.O.P

1
2
3
4
5
6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
Reference:-

FO

371/61891

111300

DEPARTMENTAL NO. 1.

FROM NEW YORK TO FOREIGN OFFICE.

06-23

E

E

Your telegram No. 4145.

Final text of recommendations of the Ad Hoc Committee now before the Assembly is contained in the report of that Committee, copies of which have already been sent to the Colonial Office by air (see paragraph one of my telegram 3552). A further six copies of this report are being sent to Mathieson by air bag to-day. No amendments to this report have been proposed in the Plenary Session.

ZZZ

[illegible]

reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON



11/29/11

376

E

5

11330

1947

PALESTINE

2 DEC

Registry Number E11336/45/31

TELEGRAM FROM

No.

Dated

Received

in Registry

3574

1.8.50

2 -

Immigration into Palestine.

Rpts Palestine Ct 2288, its recommendations
in regard to Immigration have been made by
the Assembly except those contained in Section
A2 and B5 of the plan of Partition.
Rpts statement by U.K. Representative in Ct
the Committee on 21. Dec. New York Ct 3445.

Last Paper.

11306

References.

(Minutes.)

[Signature]
(J.E. CABLE)
2/12

We are therefore on record at
the Assembly to this effect. This
fact reinforces the importance
of maintaining the status quo
on immigration as long as
possible - as recommended in
the Cabinet paper for tomorrow's
meeting.

I have drawn Cdr. Eversted's
attention to these two vols. of
which copies have been sent
urgently to him. I suggested
that they be taken account of
in the draft recommendations
on

(Print.)

(How disposed of.)

8. Watson, 60

M-1.30.

M104

Admky

D.M.

Hav.

Dec 6

S. Eversted. Sub Off
Dec 3.

(Action
completed.)

J.E. 4/12

(Index.)

[Signature]
2/12/48

Next Paper.

E11570

30471 F.O.P

on

1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

on illegal immigration which
are being prepared for the
OCP. He will let us
have an advance copy
tomorrow.

H. J. Bent
Dec. 3
(BEITH)

BAB
3.12

1	2	3	4	5	6
1	1	1	1	1	1

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

DEPARTMENTAL NO. 1.

FROM NEW YORK TO FOREIGN OFFICE.

No. 3574

D. 5.45 p.m. 1st December 1947

R.10.45 p.m. 1st December 1947

1st December 1947.

Repeated to Jerusalem

Washington Saving.

Addressed to Foreign Office telegram No. 3574
December 1st repeated for information to Jerusalem
and Saving to Washington.

Jerusalem telegram No. 2288 to Secretary of State.

No recommendations in regard to immigration have been made by the Assembly except those contained in Sections A2 and B5 of the plan of partition.

It will be noted from Paragraph 2 (b) of my telegram No. 3495 that the United Kingdom representative stated in the Ad Hoc Committee on 21st November in reply to a question by Chamoun that the present system of control of immigration would remain in force in areas of which the Mandatory power remained in control.

Foreign Office please pass to Jerusalem as my telegram No. 257.

[Copies sent to Telegraph Section Colonial Office for retransmission to Jerusalem].

V V V

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON					
1	2	3	4	5	6
		1		2	
Reference:-					
FO 371 / 61891					

371/61891



E 11370

UNITED KINGDOM DELEGATION TO THE UNITED NATIONS
EMPIRE STATE BUILDING
NEW YORK 1, N. Y.

TELEPHONE:
LONGACRE 5-2070

REPLIES SHOULD BE ADDRESSED
P. O. BOX 304
NEW YORK 1, N. Y.

*The attached cutting
will help to convey
the atmosphere here.*

H73

29/11

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371 / 61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

OPINION

Unmasking the Sellout on Palestine

WASHINGTON

If a two-thirds vote for partition of Palestine is not obtained at the UN today, you may expect to hear on the floor of Congress what is already widely known in the Capital:

The State Dept. bureaucracy, notably the Division of Near Eastern and African Affairs under Loy W. Henderson, has been the Achilles heel of the Truman Administration's efforts to achieve a Palestine solution through UN.

Indicative of an attitude all too general within the State Dept. was the answer given by a Department official to the head of a small country's delegation to the UN in a conference here recently. When this official was asked for guidance on the Palestine issue at UN, his answer was: "We don't care how you vote on it."

When the President of the United States goes on record for one policy, and a State Dept. official tells the representative of another country that "we don't care how you vote on it," the diplomat can only conclude that the permanent officials of the Department, the men with whom he must actually deal, are hostile to the announced policy and would welcome its failure.

Truman Was Warned of Sabotage**By State Dept. Bureaucracy**

It is no secret that leading political figures, concerned about the next election and well aware of similar experiences under the Roosevelt Administration, warned President Truman that his Palestine policy would be sabotaged by the State Dept. bureaucracy if he did not take preventive steps in advance.

One of the steps taken by the President and Secretary of State Marshall was to assign John H. Hilldring, Assistant Secretary of State for Occupied Areas, to assist Herschel V. Johnson on the Palestine question at UN. Hilldring is an Army man and trusted by Marshall.

But the devoted efforts made by Gen. Hilldring and by Johnson at Lake Success and Flushing have been undercut by the State Dept. crowd in Washington. The "Little Assembly," Balkan frontier and Franco disputes at UN have demonstrated the vigor with which the Department can collect votes in support of policies it really favors.

In the case of Palestine, it would be bad enough if the State Dept. crowd had merely been lackadaisical. But in the past few days, since Secretary Marshall left for London on Friday, things have happened which indicate that they have been actively hostile. Before Marshall left, it was arranged to send Assistant Secretary of State Norman Armour and several aides to the UN Assembly in a vote-getting drive. They were to have been in New York on Tuesday. They never showed up. On Wednesday, Loy Henderson was at the White House warning, cryptically, that any further pressure to line up votes for Palestine might endanger American "defense preparations."

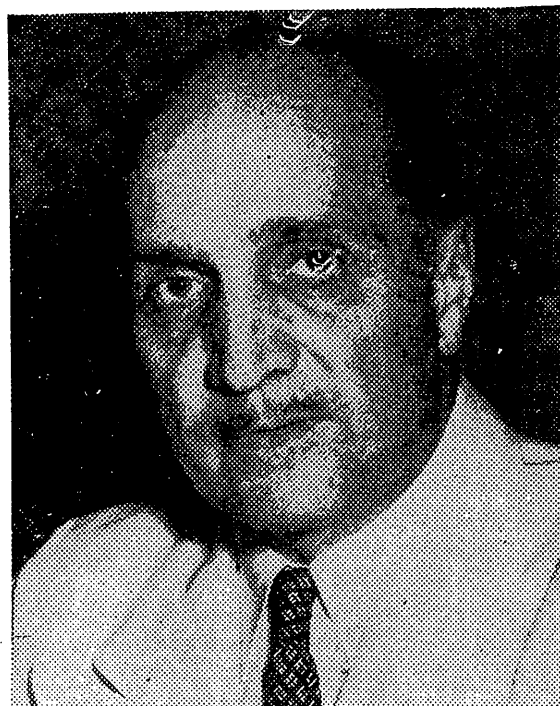
Strangest of all was the fact that several small countries entirely dependent on the U. S. A. suddenly announced that they would vote against partition. The most striking examples were Greece and the Philippines. Liberia is reported ready to follow them.

What's Behind the Daring**Of the Opposing Countries**

"It would be very naive to believe," said one Administration official who has been on several foreign assignments, "that these countries would dare to oppose American policy unless they had been made to understand by the men with whom they deal at the State Dept. that a 'no' vote would be welcome to them."

These small countries depend for all kinds of help and favors on day-to-day contacts with minor permanent officials in the State Dept. There are many ways in which such an official can let a foreign diplomat know that, despite the declared policy of the U. S. Government, nobody would mind if he used his "sovereign" power to vote the other way.

It is known here, for example, that when Prime Minister Tsaldaris of Greece was in this country, he apologetically explained that Greece would like to abstain from a vote on Palestine. Various excuses were given, but the real one lies in the



Loy W. Henderson



Brig. Gen. John H. Hilldring

influence of the British Embassy in Athens.

During the recent fight at the UN over the resolution reaffirming the UN's opposition to Franco, the U. S. A. brought pressure on Greece (as on several Latin American countries) to vote with the U. S. A. against the resolution. The Greeks had abstained in committee, but voted "no" in the Assembly, and the resolution failed by one vote.

But, although the Greeks are now asking increased relief and military help from the U. S. A. and U. S. experts are drawing up the new Greek budget, the Greeks this week announced that, instead of abstaining on Palestine, they would vote against the declared American position.

Administration figures outside the State Dept. in close touch with Greek affairs regard this sudden "independence" with cynicism. They won't say so for the record, but they have said privately that there is only one explanation. The Greeks have been "invited" to be independent by someone in the State Dept.

Unauthorized Switching of Signals**By Someone in the State Dept.**

Similarly, it is taken for granted here that Haiti, Liberia and the Philippines do not take a position against the U. S. A. when it is made clear to them that they are voting against American policy. What the White House was told privately yesterday was that someone at the State Dept. had been doing some unauthorized switching of signals.

What's their game? The view prevailing in informed circles here is that the State Dept. bureaucracy sees eye to eye on Palestine with the British rather than with Truman. The British want the partition plan to fail. There will be disorder in Palestine. They hope to be asked to stay. They will reluctantly agree to keep troops there if the U. S. A. takes care of the cost.

In that event, the British will spring a "compromise" plan which will turn out to be the old Morrison-Grady Plan neatly rewrapped for the UN. This plan gave the Jews no assurances on immigration beyond a first 100,000 and it gave the Arabs no assurances on self-government. Its revival would infuriate the Arabs fully as much as partition, but its virtue for the British is that it would leave them the controlling authority for 10 years and after that until the Arabs and Jews can agree, which promises to be a long time. Thus we would have neither an Arab nor a Jewish Palestine but a British Palestine, for use as a Middle Eastern military base with Uncle Sam footing the bill. —I. F. STONE

1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

378

E

11375

3 DEC

1941

PALESTINE

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E11375/957/31

Mr. Busk

Bagdad

1232.A.

2 Dec

3.

Notification, Security Council
Mr. Busk suggests that if possible, a vote can be taken on general principle, with the matter to be discussed by Security Council when U.K. Representative will be able to vote. The problem is that Mr. Busk's proposal would be precluded from voting under Article 27. It is the guidance of the Council of P.M. which would be the same, never to treat League Council at all.

Last Paper.

11370.

References.

(Print.)

(How disposed of.)

8. Buchanan. 80
11.1.3a.
1104
Adm. 4
Adm. 4
Emergent Dec 5
(on E11376)
Ref. Bagdad. 1170
Ref. 8 M 50 889
Damman 633
Beirut 776
Amman 566

(Action
completed.)

(Index)

Next Paper.

11376

(Minutes.)

We are quite likely to see an attempt by the Arab States to bring the Assembly decision on Palestine before the Security Council. I understand that Syrian officials in London are already talking on these lines. It is fairly clear that Great Britain is the only permanent Member of the Security Council whom the Arabs would have even the remotest hope of persuading to use the veto in this connexion. It is therefore important that we should be clear as to our policy in this eventuality.

No doubt the United Nations Political Department will give us their advice on the exact position under the Charter. It would appear, as Mr. Busk suggests in his second paragraph, that we should be precluded from voting at the Security Council if the Palestine decision came before it as a "dispute". It does not seem certain that this would be the case if confusion and bloodshed were to emerge in Palestine as a result of the Partition decision and the matter were referred to the Security Council as a situation endangering peace.

We have to reply to Bagdad urgently when we have the views of the United Nations Political Department. From the general political angle I imagine that we should have few grounds for dissuading the Arab States from taking the matter to the Security Council, provided this course is open to them under the Charter. On the other hand we should make it clear to them what our attitude would be at the Security Council and I suggest that our answer might be on the following lines:-

- (a) If the matter is brought as a dispute and we were still the Mandatory power, we should have to abstain from voting under the terms of Article 27.
- (b) If the question were a situation endangering peace we should have a vote but, in consonance with our policy of consistent impartiality, we should abstain from voting and could not be expected to apply a veto against the Partition Plan.

There remains the question of whether we should use

30471 F.O.P

the/

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

the veto against certain details of the Plan e.g. the precipitate arrival of a Commission. This is a rather separate point and one that cannot be usefully discussed until we see how Sir Alexander Cadogan's negotiations with the Commission fair.

NP. See E11392 for N. York's reply as to the position of the Commission
UN. (Pol.) Dept. J.G.S. Beith.
first

3rd December, 1947.

I am not sure that I understood this telegram. As regards para. i it is not correct that before the Assembly resolution can be acted on there must be reference to the Security Council (see our telegram 4139 to New York and New York telegram 3576).

I cannot of course say whether at any stage (e.g. after the Commission appointed by the Assembly gets to work) the Arabs will try to bring an issue before the Security Council. I should have thought that they would be on rather weak ground if they tried to raise the basic issue of partition, as this is inherent in the Assembly Resolution, and it would mean appealing from one U.N. body to another. But it is presumably not impossible. But surely in that event it is not we who are a party to any dispute, and the question of our right to the use of the veto under Article 27 would not arise. Bagdad talks of our being "party to the situation": this is a very odd phrase, but it does not mean that, if the Palestine issue were to be brought before the Security Council as a "situation" we should lose our rights under Article 27. Further,

12

Rtd, Tel. 524
Cairo 2260

Dec 13

8. Bagdad tel 1233

W.H. Moore

C.R.T.

807.

Room 810

dec. 18

1
2
3
4
5
6

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

if it were not the basic issue of partition which were raised, but some incident arising out the attempt of the Assembly Committee to implement the Assembly resolution, I still do not see that we should be party to any "dispute".

Finally I should have thought any specific reference to the Security Council unnecessary and indeed, as suggested above, out of court since (as New York agree) the Security Council is already charged with the implementation of the ~~Assembly~~ plan approved by the Assembly resolution, and I imagine that the greater includes the less.

S. Dept. may care to conform with their legal Adviser.

T. Mason
4.12

Mr. Louis Beckett

It may not be very easy to forecast in advance all the possible ways, times or grounds on which this matter may come before the Security Council, but I think we can say (1) that it is

improbable/

1
2
3
4
5
6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

improbable that in any of the possible cases the position will be such that the U.K. is a party to a dispute and therefore precluded from voting, and (2) that, assuming the U.K. is not precluded from voting, it is most improbable that the U.K. would cast any vote which could be regarded as a veto against partition, and indeed it is most probable that the U.K. would follow the same line which it took in the General Assembly of abstaining.

W. E. P. Chell

5th December, 1947.

Draft submitted

H. J. Davis
Dec. 9

I have amended the draft.
We cannot possibly commit ourselves to the facts about how we shall vote in various circumstances. There might be strong grounds for using our veto e.g. to prevent U.N. action against Transjordan.

B. B. Burrows

Seen by Sir O. Sargent 10.12
B. B. Burrows 13.12

1
2
3
4
5
6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

15

AMENDED DISTRIBUTION (3rd December, 1947)

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher/OTP..

WORLD ORGANISATION DISTRIBUTION.

FROM BAGDAD TO FOREIGN OFFICE.

Mr. Busk. D. 3.16 p.m. 2nd December, 1947.
No. 1232. A. R. 4.15 p.m. 2nd December, 1947.
2nd December, 1947.

Repeated to British Middle East Office Cairo,
Cairo
Damascus
Beirut
Amman
Jedda
Jerusalem

} Saving.

IMMEDIATE.

CONFIDENTIAL.

Addressed to Foreign Office telegram No. 1232 of December 2nd, repeated to British Middle East Office Cairo for Clayton, and Saving to Cairo, Damascus, Beirut, Amman, Jedda and Jerusalem.

It has been suggested to me by Taufiq Sueidi that before action can be taken on General Assembly's vote on Palestine, the matter must be discussed by the Security Council where the United Kingdom representative will be able to veto the partition plan. I assume he was referring to paragraph 2 of Article 11 of the Charter.

2. As partition of Palestine can now be regarded as "a matter relating to maintenance of international security and peace" I assume that if the matter were referred to the Security Council, the United Kingdom, as a party to the situation, would under Article 27 be precluded from voting and would therefore not have the opportunity to use its veto.

3. I think it probable that this will be discussed at the next meeting of the Arab League Council at Cairo. As the Prime Minister may wish to discuss this course of action with me before he leaves or with Clayton in Cairo I should be grateful for instructions to the line I should take.

- - - - -

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

16

5

WORLD ORGANISATION DISTRIBUTION.

FROM BAGDAD TO FOREIGN OFFICE.

D. 3.16 p.m. 2nd December, 1947.

R. 4.15 p.m. 2nd December, 1947.

2nd December, 1947.

Repeated to British Middle East Office Cairo,

Saving.

IMMEDIATE.

CONFIDENTIAL.

Addressed to Foreign Office telegram No. 1232
of December 2nd, repeated to British Middle East Office Cairo
for Clayton, and Saving to Cairo, Damascus, Beirut, Amman,
Jedda and Jerusalem.

It has been suggested to me by Taufiq Suaidi that before action can be taken on General Assembly's vote on Palestine, the matter must be discussed by the Security Council where the United Kingdom representative will be able to veto the partition plan. I assume he was referring to paragraph 2 of Article 11 of the Charter.

2. As partition of Palestine can now be regarded as "a matter relating to maintenance of international security and peace" I assume that if the matter were referred to the Security Council, the United Kingdom, as a party to the situation, would under Article 27 be precluded from voting and would therefore not have the opportunity to use its veto.

3. I think it probable that this will be discussed at the next meeting of the Arab League Council at Cairo. As the Prime Minister may wish to discuss this course of action with me before he leaves or with Clayton in Cairo I should be grateful for instructions to the line I should take.

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

En clair

11375/951/31
WORLD ORGANISATION
DISTRIBUTION
12 DEC 1947
FROM BAGDAD TO FOREIGN OFFICE

Mr. Busk
No. 1282

D. 3.40 p.m. 11th December, 1947.

11th December, 1947. R. 4.26 p.m. 11th December, 1947.

May I hope for an early reply to my telegram

No. 1253 ?

MM

*Draft has been
submitted
13 Dec 12*

DEC 1947
12 DEC 1947

1	2	3	4	5	6
1	1	2	3	4	5
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Registry
No. E 11375

B.A.B.B.

Draft.

Bagdad.

Telegram.

No. 1170

Dated. Dec 13

Repeat to:

B.M.E.O. (Cairo)

Damascus 633

Beirut 776

Amman 566

Jeddah 524

Jerusalem

Cairo 2260

Cypher
World Organisation
15 DEC 1947

12.12.

12.12.

CYPLER
December, 1947

Despatched

CONFIDENTIAL

Addressed to Bagdad No. 1170 of Dec. 13.
Repeated to B.M.E.O., Damascus, Beirut,
Amman and Jerusalem.

Your telegram No. 1232A [of 2nd
December: Palestine].

I regret delay in replying.

2. You will have seen from New
York telegram No. 3626 that Security
Council is now seized of Assembly
resolution, but has postponed discussion.
Possible ways in which discussion in
Security Council could take place seem
to be :-

(a) The Security Council might be
asked to discuss the substance of the
Assembly recommendation, as the Syrian
delegate has unsuccessfully suggested;

(b) If the implementation of the
recommendations brought about a
situation in which peace was clearly
endangered/

NOTHING TO BE WRITTEN IN THIS MARGIN.

6.0.

12.12.

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

20

endangered, this situation could presumably be brought to the notice of the Security Council as a matter of fact independent of the substance of the recommendations.

3. It seems improbable that in either of these events or any other likely circumstances we should be precluded from voting. ~~In the event of (b) above, we might possibly wish to do so.~~

4. It seems however clearly undesirable that we should get into discussions about all this with Arab Governments in advance and you should refuse to deal with any enquiries on this subject as being premature and hypothetical.

KQ
San 2

NOTHING TO BE WRITTEN IN THIS MARGIN.

1	2	3	4	5	6
1	1			2	

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

21

WORLD ORGANISATION DISTRIBUTION

FROM FOREIGN OFFICE TO BAGDAD

D. 4.05 p.m. 13th December 1947

Repeated to British Middle East Office Cairo No. 889
 Damascus No. 633
 Beirut No. 776
 Amman No. 566
 Jodda No. 524
 Jerusalem
 Cairo No. 2260

Addressed to Bagdad telegram No. 1170 of December 13th
repeated to Cairo, British Middle East Office, Damascus,
Beirut, Amman, Jedda and Jerusalem.

Your telegram No. 1232A [of 2nd December: Palestine].

I regret delay in replying.

2. You will have seen from New York telegram No. 5625 that Security Council is now seized of Assembly resolution, but has postponed discussion. Possible ways in which discussion in Security Council could take place seem to be:-

(a) The Security Council might be asked to discuss the substance of the Assembly recommendation as the Syrian delegate has unsuccessfully suggested;

(b) If the implementation of the recommendations brought about a situation in which peace was clearly endangered, this situation could presumably be brought to the notice of the Security Council as a matter of fact independent of the substance of the recommendations.

3. It seems improbable that in either of these events or any other likely circumstances we should be precluded from voting.

4. It seems however clearly undesirable that we should get into discussions about all this with Arab Governments in advance and you should refuse to deal with any enquiries on this subject as being premature and hypothetical.

ccc

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

1	2	3	4	5	6
	1			2	

Reference:-

FO 371 / 61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

01.01.11

01.01.11

I have spoken to R.E.D who will draw this
to the attention of their services (BBC, R.E. Service, etc)
in case anything further should happen in this -

RA Henderson
RA HENDERSON

13/12

JB Dec. 16

23

8) Mr Trafford Smith, P.O.

Dec. 9

Damascus 538

8) Miss Frost, Room 342,

P.O. (Church House)

Dec. 19.

1	2	3	4	5	6
1	2	3	4	5	6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO

371

/61891



1 2 3 4 5 6
 1 2
 1 2

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
 Reference:-
 FO 371/61891

NOTHING TO BE WRITTEN IN THIS MARGIN.

Registry
No. E 11376/951/31

J. G. S. B.
Draft.

~~TOP SECRET~~
~~CONFIDENTIAL~~
~~RESTRICTED~~
~~OPEN~~

Damascus
Telegram.

No. 613

(Date) Dec 6

Repeat to :-
Beirut, 754
Jerusalem.

C.O. Concur

M. S. Bevis

Dec. 4

~~En Clair.~~
~~Code N.~~
~~Cypher.~~

Distribution :-
Departmental No. 1

Copies to :-

Colonial Office,
Mr. Trafford Smith.

OUT FILE

F. O.,

December, 1947.
Despatched 53 P M.

Immediate
IMPORTANT.
RESTRICTED.

Addressed to Damascus telegram.
No. 613 of 6th Dec. Repeated for
information to Beirut, and Jerusalem.

Your telegram No. 538 [of September
1st: Palestine]. Secretary of State
for the Colonies has made no such state-
ment as is attributed to him by Manar and
you are authorised to issue a denial in
appropriate terms.

BAB3

6.12

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

E 11376/951/31
Restricted
Code R

OUT FILE

DEPARTMENTAL NO. 1

FROM FOREIGN OFFICE TO DAMASCUS

No. 613

6th December, 1947

D. 5.30 p.m. 6th December, 1947

Repeated to Beirut No. 754
Jerusalem

IMMEDIATE

RESTRICTED

Addressed to Damascus telegram No. 613 of 6th December.
repeated for information to Beirut and Jerusalem.

Your telegram No. 538 [of September 1st: Palestine].

Secretary of State for the Colonies has made no such
statement as is attributed to him by Manar and you are
authorised to issue a denial in appropriate terms.

888

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371

/61891

P80

E

E 11392

27

1947

3 DEC

PALESTINE

Registry
Number

E 11392/951/31

TELEGRAM FROM

U.N. Sec

No.

New York.

Dated

3576

Received

in Registry

2 Dec

3 ~

U.N. Commission - Security Council
After 40th 1139 (E 11147/951/31) understand
position. It was stated except that Commission
will itself report to the Assembly at the
next regular session.

Last Paper.

11376

References.

(Minutes.)

See E 11375 & minute

J. B. Bunt

Dec. 3

J. B. Dec. 10

(Print.)

(How disposed of.)

8, Washington. P.O.

M. 1.3a.

M. 04

Adm. Sec.

D. M.

Dec. 5

(on E 11376)

Tel) New York 4174

2 Dec.

P.T.O.

(Action
completed.)

(Ex.)

J. B. Bunt

4/9/48

Next Paper.

11393

30471 F.O.P

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

11392

3 DEC

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP

WORLD ORGANISATION DISTRIBUTIONFROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations).

No. 3576

D. 2.12 p.m. 2nd. December, 1947.

2nd. December, 1947. R. 7.22 p.m. 2nd. December, 1947.
Repeated to Jerusalem and Saving to Washington.IMPORTANTGIANT

Addressed to Foreign Office telegram No. 3576
2nd. December. repeated to Jerusalem and Saving to
Washington.

Your telegram No, 4139.

Palestine.

We understand the position to be as you state
it except that the Commission will, itself, report
to the Assembly at the next regular session.

2. See also my telegram No. 3558, paragraph 2.
Please pass immediate to Jerusalem as my telegram No. 258.

[Copies sent to Telegraph section Colonial Office
for repetition to Jerusalem].

EEEE



1	2	3	4	5	6

Reference:-

FO 371 / 61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

No

~~Top Secret.~~

~~Secret.~~

Confidential.

~~Restricted.~~

Oben.

B. A. B. B.

Draft.

U.K. Delegation,
New York

Telegram.

No. 4174

(Date) Dec. 2

Repeat to :—

Bagdad 1107

Beirut 739

Damascus 600

Jedda 494

Cairo 2186

B.M.E.O. 850

Washington 12431

Jerusalem

Enxclair.

Context

Cypher.

Distribution :—

Cabinet

Jefferson

1.12

not this night

Copies to :—

Sir O Sargent

080

CYPHER

2 December 1947

Comp.

Despatched 130 P M

MOST IMMEDIATE

Addressed to U.K. Delegation, New York.
Repeated ^{for info} to Bagdad, Beirut, Damascus, Jedda,
Cairo. B.M.E.O.. Washington and Jerusalem.

H.M.G. are urgently considering steps to be taken in the light of United Nations decision on Palestine. For your own information, Cabinet will be asked on Thursday, December 4th, to endorse plans for withdrawal of which you have already been informed and to approve instructions to you for negotiating on them with United Nations commission. Meanwhile you should inform commission that you will be receiving instructions at the end of the week and that you will then be in a position to negotiate with them about their arrival in Palestine and taking over authority from us. Meanwhile you ^{hope} ~~assume~~ that nothing will be done to inflame the very delicate situation which is likely to arise in Palestine and neighbouring countries.

2. There is every advantage in H.M. Embassy at Washington speaking on similar lines to representatives of States participating in the commission.

3. There are press reports that Commission intend to fly to

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

1	2	3	4	5	6
	1			2	

Reference:-

FO 371/61891

30

[Handwritten signature]

1	2	3	4	5	6
---	---	---	---	---	---

Reference:-
COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
E 371

W

222

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

(Confidential)

Cypher/OTP

CABINET DISTRIBUTION.

FROM FOREIGN OFFICE TO NEW YORK.

(To United Kingdom Delegation to United Nations)

No. 4174.

D. 1.30 p.m. 2nd December, 1947.

2nd December, 1947.

Repeated to Bagdad No. 1107.

Beirut No. 739.

Damascus No. 600.

Jedda No. 494.

Cairo No. 3186.

British Middle East Office Cairo No. 850.

Washington No. 12431.

Jerusalem.

MOST IMMEDIATE.

CONFIDENTIAL.

Addressed to United Kingdom Delegation New York,
repeated for information to Bagdad, Beirut, Damascus,
Jedda, Cairo, British Middle East Office, Washington
and Jerusalem.

His Majesty's Government are urgently considering steps to be taken in the light of United Nations decision on Palestine. For your own information, Cabinet will be asked on Thursday, December 4th, to endorse plans for withdrawal of which you have already been informed and to approve instructions to you for negotiating on them with United Nations commission. Meanwhile you should inform commission that you will be receiving instructions at the end of the week and that you will then be in a position to negotiate with them about their arrival in Palestine and taking over authority from us. Meanwhile you hope that nothing will be done to inflame the very delicate situation which is likely to arise in Palestine and neighbouring countries.

2. There is every advantage in His Majesty's Embassy at Washington speaking on similar lines to representatives of States participating in the commission.

3. There are press reports that commission intend to fly to Palestine at once. I trust these reports are unfounded.

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

1	2	3	4	5	6
	1			2	

Reference:-

FO 371 61891

381

1947

E

PALESTINE

11393

3 DEC

32

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E11393/951/31

U.K. Del

New York

3580

2 Dec

3 -

Expert for Jerusalem Committee of Trusteeship
Council.
Refer New York tel 3551 (E11213/951/31). Since
Jerusalem Committee of Trusteeship Council is likely
to begin work almost immediately, Bureau
considers it desirable that experts from Palestine
should arrive with least possible delay.
Also inform him by telegram, name of officers
and expected date of arrival.

Last Paper.

11392

References.

(Print.)

(How disposed of.)

8, Wathman. 80

M. 1.3a

M04

Admky

D.M.

Dec 5

(on E11376)

(Action
completed.)

J.M. 9/12

(Index)

4/9/48

Next Paper.

E11430

(Minutes.)

A^{Co} Tel. announcing Mr
Gibson's departure has been
submitted for P.O. concurrence
on a higher level.

831. Sent
Dec. 3

Now sent.

BABB²

312

1
2
3
4
5
6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

3 DEC

Cypher/OTP

DEPARTMENTAL No.1.

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations).

No. 3580 D.3.53 p.m. 2nd. December, 1947.
2nd. December, 1947. R. 9.30 p.m. 2nd. December, 1947.
Repeated to Jerusalem and Saving to Washington.

IMMEDIATE

CONFIDENTIAL

Addressed to Foreign Office telegram No. 3580
December 2nd. repeated Jerusalem and Saving to
Washington.

Following for Trafford Smith Colonial Office
from Martin.

My telegram No. 3551. Since Jerusalem Committee
of Trusteeship Council is likely to begin work almost
immediately, Burns considers it desirable that expert
from Palestine should arrive here with least possible
delay. Please inform him by telegram regarding name of
officer and expected date of arrival.

Foreign Office please pass immediate to Jerusalem
as my telegram No. 259.

[Copies sent to Telegraph Section Colonial Office
for addressee and for transmission to Jerusalem].

EEEE



1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

382

34

1947

E

E 11430

4 DEC

PALESTINE

Registry
Number

FROM

No.

Dated

Received
in Registry

E 11430/951/31.

4-D. Minute

M. Bable.

28 Nov

4 Dec

U.N. Plan for Palestine.
Encloses amended version of Part 1.
of Sub Committee 1. recommendations on
Partition, submitted to General Assembly.

Last Paper

11393

(Minutes.)

JB Dec. 4

References

(Print)

(How disposed of)

8) (without number)

R. I. 3a. } D.O.

R. O. 4. }

Ch. Evershed, Cab. Off.

Dec. 3

(Action
completed)

(Index)

9/11/51

4/11/51

Next Paper

11442

32538

1	2	3	4	5	6
1	2	3	4	5	6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
Reference:-

FO 371/61891

111430

4 DEC

United Nations Plan for Palestine

Sub-Committee I, which has been considering the majority recommendations in favour of partition made by UNSCOP, has submitted a ~~quite~~ ^{considerably} ~~ably~~ amended version of them to the General Assembly, where it is to be put to the vote to-day. I have amended Part I of these recommendations in accordance with the various amendments telegraphed by the U.K. delegation to the United Nations in New York up to and including those contained in their telegram No. 3552 of the 27th November and attach copy herewith.

ie. excluding
the section on
"Boundaries" &
"Jerusalem"

being done

At his request I have given a copy to Mr Montague Browne and I suggest that copies should also be sent to the Colonial Office, to M.I.3a and M.O.4 at the War Office and to the Cabinet Offices.

J.E. Cable

(J.E. Cable)
28th November 1947

This is very useful. I have also telegraphed ^{today} for a final text of the recommendations as voted on ~~Monday~~.

M.J. Benin
Nov. 28

A

1
2
3
4
5
6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

- 3 DEC 1947
SENT TO DEPT.
- 4 DEC 1947

36

A paper is being prepared separately
on various implications of partition.

The most immediately tiresome of these
recommendations is B 4 which assumes
that the Commission will reach Palestine
long before May, - the earliest date
which we can contemplate.

I submit this now without further
comment as it is useful to see the
recommendations set out in full.

B. B. Burrows

30.11

mtls

1.12.

1	2	3	4	5	6
1				2	

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

2am
37

United Nations Plan for Palestine

The attached text of Part I of the recommendations in favour of partition submitted to the General Assembly by sub-committee I has been prepared in the Foreign Office on the basis of ~~teleg~~ telegrams from New York up to and including no. 3552 of the 27th November.

M.I. 3a } W.O.
M.O. 4 }

Cabinet Office - bdr. Envershed
Dec. 3.

1	2	3	4	5	6
1	1	2			

Reference:-

FO 371/61891

RECOMMENDATIONS

A. Termination of mandate partition and independence.

1. The mandate for Palestine shall terminate as soon as possible but in any case not later than 1st August, 1948.

2. The armed forces of the mandatory power shall be progressively withdrawn from Palestine. The withdrawal to be completed as soon as possible but in any case not later than 1st August, 1948.

The Mandatory power shall advise the Commission as far in advance as possible of its intention to terminate the mandate and to evacuate each area.

☒ The mandatory power shall use its best endeavour to ensure that an area situated in the territory of the Jewish State including a seaport and hinterland adequate to provide facilities for a substantial immigration shall be evacuated at the earliest possible date and in any event not later than 1st February 1948.*

3. Independent Arab and Jewish States shall come into existence in Palestine two months after the evacuation of the armed forces of the mandatory power has been completed, but in any case not later than 1st October 1948. (The city of Jerusalem shall be administered as may be finally decided). The boundaries of the Arab State the Jewish State and the city of Jerusalem shall be as described in parts II and III below.

4. The period between the adoption by the General Assembly of Recommendations on the question of Palestine and the establishment of the independence of the Jewish and Arab States shall be a transitional period.

B. Steps preparatory to independence.

1. A commission shall be set up consisting of representatives of five member states. The members of the Commission shall be elected by the assembly on as broad a basis, geographically and otherwise, as possible.

2. The administration of Palestine shall as the mandatory power withdraws its armed forces be progressively turned over to the Commission which shall act in conformity with the recommendations of the General Assembly under the guidance of the Security Council. The mandatory power shall to the fullest possible extent co-ordinate its plans for withdrawal with the plans of the Commission to take over and administer areas which have been evacuated.

In the discharge of this administrative responsibility the Commission shall have authority to issue necessary regulations and take other measures as required.

/ The

* Uncertain whether or not this sentence is included.

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO

371 / 61891

The mandatory power shall not take any action to prevent, obstruct or delay the implementation by the Commission of the measures recommended by the General Assembly.

3. On its arrival in Palestine the Commission shall proceed to carry out measures for the establishment of the frontiers of the Arab and Jewish states and the city of Jerusalem in accordance with the general lines of the recommendations of the General Assembly on the partition of Palestine. Nevertheless the boundaries as described in Part II of this plan are to be modified in such a way that village areas as a rule will not be divided by state boundaries unless pressing reasons make that necessary.

4. The Commission, after consultation with the Democratic parties and other public organisations of the Arab and Jewish States, shall select and establish in each State as rapidly as possible a Provisional Council of Government. The activities of both the Arab and Jewish Provisional Councils of Government shall be carried out under the general direction of the Commission.

If by 1st April 1948 a Provisional Council of Government cannot be selected for either of the States, or if selected cannot carry out its functions, the Commission shall communicate that fact to the Security Council, for such action with respect to that state as the Security Council may deem proper, and to the Secretary General for communication to the members of the United Nations.

5. Subject to the provisions of these recommendations during the transitional period, the Provisional Council of Government, acting under the Commission, shall have full authority in the areas under their control, including authority over matters of immigration and land regulation.

6. The provisional council of government of each state, acting under the Commission shall progressively receive from the Commission full responsibility for the administration of that state in the period between the termination of the mandate and the establishment of its independence.

7. The Commission shall instruct the provisional councils of government of both the Arab and Jewish states, after their formation, to proceed to the establishment of administrative organs of government, central and local.

8. The Provisional Council of Government of each State shall within the shortest time possible recruit an armed militia from the residents of that State sufficient in number to maintain internal order and to prevent frontier clashes. This armed militia in each State shall for operational purposes be under the command of Jewish or Arab officers resident in that State but general political and military control, including the choice of the militias High Command, shall be exercised by the Commission.

9. The Provisional Councils of Government of each State shall, not later than two months after the withdrawal of the armed forces of the mandatory power, hold elections to the

/ Constituent

1
2
3
4
5
6

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Constituent Assembly which shall be conducted on democratic lines. The election regulations in each State shall be drawn up by the Provisional Council of Government and approved by the Commission. Qualified voters for each State for this election shall be persons over eighteen years of age who are

(a) Palestinian citizens residing in that State and

(b) Arabs and Jews residing in the State although not Palestinian citizens who, before voting, have signed a notice of intention to become citizens of such State.

Arabs and Jews residing in the City of Jerusalem who have signed a notice of intention to become citizens, the Arabs of the Arab State and the Jews of the Jewish State, shall be entitled to both in the Arab and Jewish States respectively. Women may vote and be elected to the Constituent Assemblies. During the transitional period no Jew shall be permitted to establish residence in the area of the Proposed Arab State and no Arab shall be permitted to establish residence in the area of the proposed Jewish State except by special leave of the Commission.

10. The Constituent Assembly of each State shall draft a democratic constitution for its State, and choose a Provisional Government to succeed the Provisional Council of Government appointed by the Commission. The constitutions of the States shall embody chapters 1 and 2 of the declaration provided for in C below and include inter alia provisions for

(a) Establishing in each State a legislative body elected by universal suffrage and by secret ballot on the basis of proportional representation and an executive body responsible to the legislature.

(b) Settling all international disputes in which the State may be involved by peaceful means in such a manner that international peace and security and justice are not endangered

(c) Accepting the obligation of the State to refrain in its international relations from the threat or use of force against the territorial integrity or political independence of any State or in any other manner inconsistent with the purposes of the United Nations

(d) Guaranteeing to all persons equal and non-discriminatory rights in civil, political, economic, and religious matters, and the enjoyment of human rights and fundamental freedoms, including freedom of religion, language, speech and publication, education, assembly and association

(e) Preserving freedom of transit and visit for all residents and citizens of the other State in Palestine (and the City of Jerusalem) subject to considerations of national security - provided that each State shall control residence within its borders

(f) (Recognise the rights of the Governor of the City of Jerusalem to determine whether the provisions of the

/ constitution

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

41

1	2	3	4	5	6
		1			
				2	

COPYRIGHT ©
Reference:-

THE PUBLIC RECORD OFFICE, LONDON

CE, LONDON
371/61891

/ C. 2

* Uncertain whether or not these sentences are included.

C. Declaration.

A Declaration shall be made to the United Nations by the Provisional Government of each proposed State before the interim administration is brought to an end. It shall contain inter alia the following clauses:-

General Provision

The stipulations contained in the Declaration are recognised as fundamental laws of the State, and no law, regulation or official action shall conflict or interfere with these stipulations, nor shall any law, regulation or official action prevail over them.

Holy Places, Religious Buildings and Sites

1. Existing rights in respect of Holy Places and religious buildings or sites shall not be denied or impaired.

2. Insofar as the holy places are concerned, the liberty of access visit and transit shall be guaranteed in conformity with existing rights to all representatives and citizens of the other state and of the city of Jerusalem, as well as to aliens, without distinction as to nationality, subject to requirements of national security, public order and decorum.

Similarly freedom of worship shall be guaranteed in conformity with existing rights subject to the maintenance of public order and decorum.

3. Holy Places and religious buildings or sites shall be preserved. No act shall be permitted which may in any way impair their sacred character. If at any time it appears to the Government that any particular Holy Place, religious building or site is in need of urgent repair, the Government shall call upon the community or communities concerned to carry out such repair. The Government may carry it out itself at the expense of the community or communities concerned, if no action is taken within a reasonable time.

4. No taxation shall be levied in respect of any Holy Place, religious building or site which was exempt from taxation on the date of the creation of the State. No change in the incidence of such taxation shall be made which would either discriminate between the owners or occupiers of holy places, religious buildings or sites, or would place such owners or occupiers in a position less favourable in relation to the general incidence of taxation than existed at the time of the adoption of the assembly's recommendations.

5. The Governor of the City of Jerusalem shall have the right to determine whether the provisions of the Constitution of the State in relation to Holy Places, religious buildings and sites within the borders of the State and the religious rights appertaining thereto, are being properly applied and respected and to make decisions in cases of disputes which may arise with respect to such Places, buildings and sites. He shall receive full co-operation and such privileges and immunities as are necessary for the exercise of his functions in the State.

/ Religious

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

43

Religious and Minority Rights.

1. Freedom of conscience and the free exercise of all forms of worship, subject only to the maintenance of public order and morals, shall be ensured to all. No discrimination of any kind shall be made between the inhabitants on the ground of race, religion or language.

2. The family law and personal status of the various minorities and their religious interests, including endowments, shall be respected.

3. Except as may be required for the maintenance of public order and good government, no measure shall be taken to obstruct or interfere with the enterprise of religious or eleemosynary bodies of any faith or to discriminate against any representative or member of them on the ground of his religion or nationality.

4. The State shall ensure adequate primary and secondary education for the Arab and Jewish minority, respectively, in its own language and its cultural traditions.

The right of each community to maintain its own schools for the education of its own members in its own language, while conforming to such educational requirements of a general nature as the State may impose, shall not be denied or impaired.

5. No restriction shall be imposed on the free use by any citizen of the State of any language in private intercourse, in commerce, in religion, in the press or in publications of any kind, or at public meetings. (52)

6. No expropriation of land owned by an Arab in the Jewish state (by a Jew in the Arab state) (*) shall be allowed except for public purposes.

1. Citizenship:- Palestinian citizens residing in Palestine outside the City of Jerusalem as well as Arabs and Jews who, not holding Palestinian citizenship, reside in Palestine outside the City of Jerusalem shall, upon the recognition of independence become citizens of the state in which they are resident and enjoy full civil and political rights. Persons over the age of eighteen years may opt within one year from the date of recognition of independence of the state in which they reside for citizenship of the other

/ state

(52) The following stipulation shall be added to the Declaration concerning the Jewish State: "In the Jewish State adequate facilities shall be given to Arabic-speaking citizens for the use of their language, either orally or in writing, in the legislature, before the Courts and in the Administration."

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

44

Delete chapter II (Religious and Minority Rights)
and substitute new chapter II as follows :-

Religious Minority Rights

1. Freedom of conscience and the free exercise of all forms of worship subject only to the maintenance of public order and morals, shall be ensured to all.
2. No discrimination of any kind shall be made between the inhabitants on the grounds of race, religion or language.
3. All persons within the jurisdiction of the State shall be entitled to equal protection of the laws.
4. The family law and personal status of the various minorities and their religious interests, including endowments, shall be respected.
5. Except as may be required for the maintenance of public order and good government, no measure shall be taken to obstruct or interfere with the enterprise of religious or charitable bodies of all faiths or to discriminate against any representative or member of these bodies on the grounds of his religion or nationality.
6. The State shall ensure adequate primary and secondary education for the Arab and Jewish minority, respectively, in its own language and its cultural traditions.

The right of each community to maintain its own schools for the education of its own members in its own language, while conforming to such educational requirements of a general nature as the State may impose, shall not be denied or impaired.
7. No restriction shall be imposed on the free use by any citizen of the State of any language in private intercourse, in commerce, in religion, in the press or in publications of any kind, or at public meetings. [52].
8. No expropriation of land owned by an Arab in the Jewish State (by a Jew in the Arab State) shall be allowed except for public purposes.

[52] The following stipulation shall be added to the declaration concerning the Jewish State :
"In the Jewish State adequate facilities shall be given to Arabic speaking citizens for the use of their language, either orally or in writing, in the legislature, before the courts and in the administration".

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

state providing that no Arab residing in the area of the proposed Arab state shall have the right to opt for citizenship in the proposed Jewish state and no Jew residing in the proposed Jewish state shall have the right to opt for citizenship in the proposed Arab state. The exercise of this right of option will be taken to include the wives and children under 18 years of age of persons so opting. Arabs residing in the area of the proposed Jewish state and Jews residing in the area of the proposed Arab state who have signed a notice of intention to opt for citizenship of the other State shall be eligible to vote in the elections to the Constituent Assembly of that State but not in the elections to the Constituent Assembly of the State in which they reside.

2. International Conventions.- The State shall be bound by all the international agreements and conventions, both general and special, to which Palestine has become a party. Subject to any right of denunciation provided for therein, such agreements and conventions shall be respected by the State throughout the period for which they were concluded. Any dispute about the applicability or continued validity of international conventions or treaties signed or adhered to by the Mandatory power on behalf of Palestine shall be referred to the International Court of Justice in accordance with the provisions of the Statute of the Court.

3. Financial Obligations.- The state shall respect and fulfil all financial obligations of whatever nature assumed on behalf of Palestine by the Mandatory power during the exercise of the Mandate and recognised by the state. This provision includes the right of public servants to pensions compensation or gratuities. The obligations shall be fulfilled through participation in the Joint Economic Board in respect of those obligations applicable to Palestine as a whole and individually in respect of those applicable to and fairly apportionable between the states. A court of claims composed of one member appointed by the United Nations, one representative of the United Kingdom and one representative of the state should be established in each state and affiliated with the Joint Economic Board. Any dispute between the United Kingdom and the state respecting claims not recognised by the latter should be referred to that court".

Commercial concessions heretofore granted in respect of any part of Palestine shall continue to be valid according to their terms, unless modified by agreement between the Parties.

1. The provisions of Chapter I and II of this Declaration shall be under the guarantee of the United Nations and no modifications shall be made in them without the assent of the General Assembly of the United Nations. Any Member of the United Nations shall have the right to bring to the attention of the General Assembly any infraction or danger of infraction of any of these stipulations, and the General Assembly may thereupon make such recommendations as it may deem proper in the circumstances.

2. Any dispute relating to the application or the
/ interpretation

1	2	3	4	5	6
1	1	2	2	2	2

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

46

interpretation of this Declaration shall be referred, at the request of either Party, to the International Court of Justice, unless the parties agree to another mode of settlement.

D. Economic Union.

A treaty shall be entered into between the two States and signed simultaneously with the Declaration provided for in C above. The treaty will be binding at once without ratifications. It shall contain provisions to establish the Economic Union of Palestine and to provide for other matters of common interest.

1. The Economic Union of Palestine.

The objectives of the Economic Union of Palestine shall be:-

- (a) A Customs Union.
- (b) A common currency.
- (c) Operation in the common interest of railways, inter-State highways, postal, telephone and telegraphic services, and the Ports of Haifa and Jaffa.
- (d) Joint economic development, especially in respect of irrigation, land reclamation and soil conservation.

There shall be established a Joint Economic Board, which shall consist of three representatives of each of the two States and three foreign members appointed by the Economic and Social Council of the United Nations in the first instance for a term of three years.

The functions of the Joint Economic Board shall be to organise and administer, either directly or by delegation, the objectives of the Economic Union.

The States shall bind themselves to put into effect the decisions of the Joint Economic Board. The Board's decisions shall be taken by a majority vote. During the first two years after the termination of the mandate the Joint Economic Board shall have the authority to take such measures as may be necessary to ensure that to the extent that the total foreign exchange revenues of the two States from the export of goods and services permit and provided that each State takes appropriate measures to conserve its own foreign exchange resources, each State shall have available in any twelve months period foreign exchange sufficient to assure the supply of quantities of imported goods and services for consumption in its territory equivalent to the quantities of such goods and services consumed in that territory in the twelve months period ending December 31st, 1947.

In relation to economic development, the functions of the Board shall be the planning, investigation and encouragement of joint development projects, but it shall not undertake such projects except with the assent of both States and the City of Jerusalem.

There shall be a common customs tariff with complete freedom of trade between the States and the City of Jerusalem.

/ The

1	2	3	4	5	6
1	1			2	

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

5

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:--

FO 371/61891

- Copyright of the Public Record Office, London
- Reference:-
- FO 371/61891

PUBLIC RECORD OFFICE, LONDON

168191

1891

1698

11

48

During the initial ten-year period, the Treaty may not be modified except by consent of both parties and with the approval of the General Assembly. (55)

Any dispute relating to the application or the interpretation of the Treaty shall be referred, at the request of either Party, to the International Court of Justice, unless the parties agree to another mode of settlement.

E. Assets.

The movable assets of the Administration of Palestine shall be allocated to the Arab and Jewish States and the City of Jerusalem on an equitable basis. Immovable assets shall become the property of the government in the territory of which they are situated.

F. Admission to Membership in the United Nations.

Upon the recognition of the independence of the Arab and Jewish States, respectively, sympathetic consideration should be given to their application for admission to membership in the United Nations, in accordance with Article 4 of the Charter of the United Nations.

(55) A number of members of the Committee proposed to add here: "Thereafter modifications may be made by agreement of the two States, but no such modification shall remove from the Treaty any of the objectives of the Economic Union without the assent of the General Assembly of the United Nations".

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

RECOMMENDATIONS

A. Termination of mandate partition and independence.

1. The mandate for Palestine shall terminate as soon as possible but in any case not later than 1st August, 1948.

2. The armed forces of the mandatory power shall be progressively withdrawn from Palestine. The withdrawal to be completed as soon as possible but in any case not later than 1st August, 1948.

The Mandatory power shall advise the Commission as far in advance as possible of its intention to terminate the mandate and to evacuate each area.

☒ The mandatory power shall use its best endeavour to ensure that an area situated in the territory of the Jewish State including a seaport and hinterland adequate to provide facilities for a substantial immigration shall be evacuated at the earliest possible date and in any event not later than 1st February 1948.*

3. Independent Arab and Jewish States shall come into existence in Palestine two months after the evacuation of the armed forces of the mandatory power has been completed, but in any case not later than 1st October 1948. (The city of Jerusalem shall be administered as may be finally decided). The boundaries of the Arab State the Jewish State and the city of Jerusalem shall be as described in parts II and III below.

4. The period between the adoption by the General Assembly of Recommendations on the question of Palestine and the establishment of the independence of the Jewish and Arab States shall be a transitional period.

B. Steps preparatory to independence.

1. A commission shall be set up consisting of representatives of five member states. The members of the Commission shall be elected by the assembly on as broad a basis, geographically and otherwise, as possible.

2. The administration of Palestine shall as the mandatory power withdraws its armed forces be progressively turned over to the Commission which shall act in conformity with the recommendations of the General Assembly under the guidance of the Security Council. The mandatory power shall to the fullest possible extent co-ordinate its plans for withdrawal with the plans of the Commission to take over and administer areas which have been evacuated.

In the discharge of this administrative responsibility the Commission shall have authority to issue necessary regulations and take other measures as required.

/ The

* Uncertain whether or not this sentence is included.

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO

371 / 61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

50

The mandatory power shall not take any action to prevent, obstruct or delay the implementation by the Commission of the measures recommended by the General Assembly.

3. On its arrival in Palestine the Commission shall proceed to carry out measures for the establishment of the frontiers of the Arab and Jewish states and the city of Jerusalem in accordance with the general lines of the recommendations of the General Assembly on the partition of Palestine. Nevertheless the boundaries as described in Part II of this plan are to be modified in such a way that village areas as a rule will not be divided by state boundaries unless pressing reasons make that necessary.

4. The Commission, after consultation with the Democratic parties and other public organisations of the Arab and Jewish States, shall select and establish in each State as rapidly as possible a Provisional Council of Government. The activities of both the Arab and Jewish Provisional Councils of Government shall be carried out under the general direction of the Commission.

If by 1st April 1948 a Provisional Council of Government cannot be selected for either of the States, or if selected cannot carry out its functions, the Commission shall communicate that fact to the Security Council, for such action with respect to that state as the Security Council may deem proper, and to the Secretary General for communication to the members of the United Nations.

5. Subject to the provisions of these recommendations during the transitional period, the Provisional Council of Government, acting under the Commission, shall have full authority in the areas under their control, including authority over matters of immigration and land regulation.

6. The provisional council of government of each state, acting under the Commission shall progressively receive from the Commission full responsibility for the administration of that state in the period between the termination of the mandate and the establishment of its independence.

7. The Commission shall instruct the provisional councils of government of both the Arab and Jewish states, after their formation, to proceed to the establishment of administrative organs of government, central and local.

8. The Provisional Council of Government of each State shall within the shortest time possible recruit an armed militia from the residents of that State sufficient in number to maintain internal order and to prevent frontier clashes. This armed militia in each State shall for operational purposes be under the command of Jewish or Arab officers resident in that State but general political and military control, including the choice of the militias High Command, shall be exercised by the Commission.

9. The Provisional Councils of Government of each State shall, not later than two months after the withdrawal of the armed forces of the mandatory power, hold elections to the

/ Constituent

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

51

Constituent Assembly which shall be conducted on democratic lines. The election regulations in each State shall be drawn up by the Provisional Council of Government and approved by the Commission. Qualified voters for each State for this election shall be persons over eighteen years of age who are

(a) Palestinian citizens residing in that State and

(b) Arabs and Jews residing in the State although not Palestinian citizens who, before voting, have signed a notice of intention to become citizens of such State.

Arabs and Jews residing in the City of Jerusalem who have signed a notice of intention to become citizens, the Arabs of the Arab State and the Jews of the Jewish State, shall be entitled to both in the Arab and Jewish States respectively. Women may vote and be elected to the Constituent Assemblies. During the transitional period no Jew shall be permitted to establish residence in the area of the Proposed Arab State and no Arab shall be permitted to establish residence in the area of the proposed Jewish State except by special leave of the Commission.

10. The Constituent Assembly of each State shall draft a democratic constitution for its State, and choose a Provisional Government to succeed the Provisional Council of Government appointed by the Commission. The constitutions of the States shall embody chapters 1 and 2 of the declaration provided for in C below and include inter alia provisions for

(a) Establishing in each State a legislative body elected by universal suffrage and by secret ballot on the basis of proportional representation and an executive body responsible to the legislature.

(b) Settling all international disputes in which the State may be involved by peaceful means in such a manner that international peace and security and justice are not endangered

(c) Accepting the obligation of the State to refrain in its international relations from the threat or use of force against the territorial integrity or political independence of any State or in any other manner inconsistent with the purposes of the United Nations

(d) Guaranteeing to all persons equal and non-discriminatory rights in civil, political, economic, and religious matters, and the enjoyment of human rights and fundamental freedoms, including freedom of religion, language, speech and publication, education, assembly and association

(e) Preserving freedom of transit and visit for all residents and citizens of the other State in Palestine (and the City of Jerusalem) subject to considerations of national security - provided that each State shall control residence within its borders

(f) (Recognise the rights of the Governor of the City of Jerusalem to determine whether the provisions of the

/ constitution

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

52

1	2	3	4	5	6
		1		2	

COPYRIGHT ©
Reference:-

5

371/61891

/ C.

* Uncertain whether or not these sentences are included.

C. Declaration.

A Declaration shall be made to the United Nations by the Provisional Government of each proposed State before the interim administration is brought to an end. It shall contain inter alia the following clauses:-

General Provision

The stipulations contained in the Declaration are recognised as fundamental laws of the State, and no law, regulation or official action shall conflict or interfere with these stipulations, nor shall any law, regulation or official action prevail over them.

Holy Places, Religious Buildings and Sites

1. Existing rights in respect of Holy Places and religious buildings or sites shall not be denied or impaired.
2. Insofar as the holy places are concerned, the liberty of access visit and transit shall be guaranteed in conformity with existing rights to all representatives and citizens of the other state and of the city of Jerusalem, as well as to aliens, without distinction as to nationality, subject to requirements of national security, public order and decorum.

Similarly freedom of worship shall be guaranteed in conformity with existing rights subject to the maintenance of public order and decorum.

3. Holy Places and religious buildings or sites shall be preserved. No act shall be permitted which may in any way impair their sacred character. If at any time it appears to the Government that any particular Holy Place, religious building or site is in need of urgent repair, the Government shall call upon the community or communities concerned to carry out such repair. The Government may carry it out itself at the expense of the community or communities concerned, if no action is taken within a reasonable time.

4. No taxation shall be levied in respect of any Holy Place, religious building or site which was exempt from taxation on the date of the creation of the State. No change in the incidence of such taxation shall be made which would either discriminate between the owners or occupiers of holy places, religious buildings or sites, or would place such owners or occupiers in a position less favourable in relation to the general incidence of taxation than existed at the time of the adoption of the assembly's recommendations.

5. The Governor of the City of Jerusalem shall have the right to determine whether the provisions of the Constitution of the State in relation to Holy Places, religious buildings and sites within the borders of the State and the religious rights appertaining thereto, are being properly applied and respected and to make decisions in cases of disputes which may arise with respect to such Places, buildings and sites. He shall receive full co-operation and such privileges and immunities as are necessary for the exercise of his functions in the State.

/ Religious

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

Religious and Minority Rights.

1. Freedom of conscience and the free exercise of all forms of worship, subject only to the maintenance of public order and morals, shall be ensured to all. No discrimination of any kind shall be made between the inhabitants on the ground of race, religion or language.

2. The family law and personal status of the various minorities and their religious interests, including endowments, shall be respected.

3. Except as may be required for the maintenance of public order and good government, no measure shall be taken to obstruct or interfere with the enterprise of religious or eleemosynary bodies of any faith or to discriminate against any representative or member of them on the ground of his religion or nationality.

4. The State shall ensure adequate primary and secondary education for the Arab and Jewish minority, respectively, in its own language and its cultural traditions.

The right of each community to maintain its own schools for the education of its own members in its own language, while conforming to such educational requirements of a general nature as the State may impose, shall not be denied or impaired.

5. No restriction shall be imposed on the free use by any citizen of the State of any language in private intercourse, in commerce, in religion, in the press or in publications of any kind, or at public meetings. (52)

6. No expropriation of land owned by an Arab in the Jewish state (by a Jew in the Arab state)(x) shall be allowed except for public purposes.

1. Citizenship.- Palestinian citizens residing in Palestine outside the City of Jerusalem as well as Arabs and Jews who, not holding Palestinian citizenship, reside in Palestine outside the City of Jerusalem shall, upon the recognition of independence become citizens of the state in which they are resident and enjoy full civil and political rights. Persons over the age of eighteen years may opt within one year from the date of recognition of independence of the state in which they reside for citizenship of the other

/ state

(52) The following stipulation shall be added to the Declaration concerning the Jewish State: "In the Jewish State adequate facilities shall be given to Arabic-speaking citizens for the use of their language, either orally or in writing, in the legislature, before the Courts and in the Administration."

1 2 3 4 5 6
 1 2
 Reference:-
FO 371 61891
 COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

state providing that no Arab residing in the area of the proposed Arab state shall have the right to opt for citizenship in the proposed Jewish state and no Jew residing in the proposed Jewish state shall have the right to opt for citizenship in the proposed Arab state. The exercise of this right of option will be taken to include the wives and children under 18 years of age of persons so opting. Arabs residing in the area of the proposed Jewish state and Jews residing in the area of the proposed Arab state who have signed a notice of intention to opt for citizenship of the other State shall be eligible to vote in the elections to the Constituent Assembly of that State but not in the elections to the Constituent Assembly of the State in which they reside.

2. International Conventions.- The State shall be bound by all the international agreements and conventions, both general and special, to which Palestine has become a party. Subject to any right of denunciation provided for therein, such agreements and conventions shall be respected by the State throughout the period for which they were concluded. Any dispute about the applicability or continued validity of international conventions or treaties signed or adhered to by the Mandatory power on behalf of Palestine shall be referred to the International Court of Justice in accordance with the provisions of the Statute of the Court.

3. Financial Obligations.- The state shall respect and fulfil all financial obligations of whatever nature assumed on behalf of Palestine by the Mandatory power during the exercise of the Mandate and recognised by the state. This provision includes the right of public servants to pensions compensation or gratuities. The obligations shall be fulfilled through participation in the Joint Economic Board in respect of those obligations applicable to Palestine as a whole and individually in respect of those applicable to and fairly apportionable between the states. A court of claims composed of one member appointed by the United Nations, one representative of the United Kingdom and one representative of the state should be established in each state and affiliated with the Joint Economic Board. Any dispute between the United Kingdom and the state respecting claims not recognised by the latter should be referred to that court".

Commercial concessions heretofore granted in respect of any part of Palestine shall continue to be valid according to their terms, unless modified by agreement between the Parties.

1. The provisions of Chapter I and II of this Declaration shall be under the guarantee of the United Nations and no modifications shall be made in them without the assent of the General Assembly of the United Nations. Any Member of the United Nations shall have the right to bring to the attention of the General Assembly any infraction or danger of infraction of any of these stipulations, and the General Assembly may thereupon make such recommendations as it may deem proper in the circumstances.

2. Any dispute relating to the application or the
/ interpretation

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

56

interpretation of this Declaration shall be referred, at the request of either Party, to the International Court of Justice, unless the parties agree to another mode of settlement.

D. Economic Union.

A treaty shall be entered into between the two States and signed simultaneously with the Declaration provided for in C above. The treaty will be binding at once without ratifications. It shall contain provisions to establish the Economic Union of Palestine and to provide for other matters of common interest.

1. The Economic Union of Palestine.

The objectives of the Economic Union of Palestine shall be:-

- (a) A Customs Union.
- (b) A common currency.
- (c) Operation in the common interest of railways, inter-State highways, postal, telephone and telegraphic services, and the Ports of Haifa and Jaffa.
- (d) Joint economic development, especially in respect of irrigation, land reclamation and soil conservation.

There shall be established a Joint Economic Board, which shall consist of three representatives of each of the two States and three foreign members appointed by the Economic and Social Council of the United Nations in the first instance for a term of three years.

The functions of the Joint Economic Board shall be to organise and administer, either directly or by delegation, the objectives of the Economic Union.

The States shall bind themselves to put into effect the decisions of the Joint Economic Board. The Board's decisions shall be taken by a majority vote. During the first two years after the termination of the mandate the Joint Economic Board shall have the authority to take such measures as may be necessary to ensure that to the extent that the total foreign exchange revenues of the two States from the export of goods and services permit and provided that each State takes appropriate measures to conserve its own foreign exchange resources, each State shall have available in any twelve months period foreign exchange sufficient to assure the supply of quantities of imported goods and services for consumption in its territory equivalent to the quantities of such goods and services consumed in that territory in the twelve months period ending December 31st, 1947.

In relation to economic development, the functions of the Board shall be the planning, investigation and encouragement of joint development projects, but it shall not undertake such projects except with the assent of both States and the City of Jerusalem.

There shall be a common customs tariff with complete freedom of trade between the States and the City of Jerusalem.

/ The

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

57

The tariff schedules shall be drawn up by a Tariff Commission consisting of representatives of each of the States in equal numbers. In case of disagreement or failure to approve any tariff schedule by a date to be fixed, the matter shall be settled by the arbitration of the Joint Economic Board.

The following items shall be a first charge on the customs revenue:-

- (a) The expenses of the customs service;
- (b) The administrative expenses of the Joint Economic Board;
- (c) The financial obligations of the Administration of Palestine consisting of -
 - (i) The service of the outstanding public debt.
 - (ii) The cost of superannuation benefits, now being paid or falling due in future.

After these obligations have been met in full the surplus revenue from the Customs and other common services shall be divided in the following manner: not less than five per cent and not more than ten per cent to the city of Jerusalem and the residue shall be allocated to each State by the Joint Economic Board equitably with the objective of maintaining a sufficient and suitable level of Government and social services in each State except that the share of either State shall not exceed the amount of that State's contribution to the revenues of the Economic Union by more than approximately four million pounds in any year. The amount granted may be adjusted by the Board according to the price level in relation to the prices prevailing at the time of the establishment of the Union. After five years the principles of the distribution of the joint revenues may be revised by the Joint Economic Board on a basis of equity.

All international conventions and treaties affecting customs tariffs, communications and commercial matters generally, shall be entered into by both States.

2. Freedom of Transit and Visit.

The Treaty shall contain provisions preserving freedom of transit and visit for all residents or citizens of both States and of the City of Jerusalem, subject to security considerations; provided that each State and the City shall control residence within their borders.

3. Termination, Modification and Interpretation of Treaty.

The Treaty shall remain in force for a period of ten years, and it shall continue in force until notice of termination to take effect two years thereafter is given by either of the parties and such termination assented to by the General Assembly of the United Nations. (54)

/ During

(54) A number of members of the Committee held the view that, at the end of the ten-year period, parties should be free to terminate the Treaty without the interference of the General Assembly.

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

During the initial ten-year period, the Treaty may not be modified except by consent of both parties and with the approval of the General Assembly. (55)

Any dispute relating to the application or the interpretation of the Treaty shall be referred, at the request of either Party, to the International Court of Justice, unless the parties agree to another mode of settlement.

E. Assets.

The movable assets of the Administration of Palestine shall be allocated to the Arab and Jewish States and the City of Jerusalem on an equitable basis. Immovable assets shall become the property of the government in the territory of which they are situated.

F. Admission to Membership in the United Nations.

Upon the recognition of the independence of the Arab and Jewish States, respectively, sympathetic consideration should be given to their application for admission to membership in the United Nations, in accordance with Article 4 of the Charter of the United Nations.

(55) A number of members of the Committee proposed to add here: "Thereafter modifications may be made by agreement of the two States, but no such modification shall remove from the Treaty any of the objectives of the Economic Union without the assent of the General Assembly of the United Nations".

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

59

Delete Section E Assets and substitute new Section E
as follows :

E Assets

The moveable assets of the administration of Palestine shall be allocated to the Arab and Jewish States and the city of Jerusalem on an equitable basis. Allocations should be made by the United Nations Commission referred to in Section B para 2 above. Immoveable assets shall become the property of the Government in the territory of which they are situated.

2. During the period between the appointment of the United Nations Commission and the termination of the mandate, the mandatory shall, except in respect of ordinary operations, consult with the Commission on any measure which it may contemplate involving the liquidation, disposal or encumbering of the assets of the Palestine Government, such as the accumulated Treasury surplus, the proceeds of Government Bond Issues, State Lands or any other asset.

1	2	3	4	5	6
1	1	2			

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

283

E

11442

60

PALESTINE

4 DEC

Registry Number

TELEGRAM FROM

No.

Dated

Received in Registry

E 11442/957/31

U.K. 201

New York

3588

3 Dec

4 -

Statute for Jerusalem

There would be glad to receive directives on this
he is to take in Trusteeship Council or its
Political Committee regarding Statute for Jerusalem.
" on these any point on which to should seek
any modification of scheme approved by Council?
How far should directly submit proposals.
If straight, separable, it might be possible to put
forward suggestions indirectly in conversation with
other delegates or with assistance of Neutralized Rep.

Last Paper.

11430

References.

(Print.)

(How disposed of.)

8. Watsonson. E.D.

Exchanged, Cal. off

M.I. 30.

M.O. 4

Adamsky

A.M.

Dec 5
(on E 11376)

(Action completed.)

9. E. 11442/12

(Index.)

24/9/48

Next Paper.

E 11446

(Minutes.)

Co. are doing a preliminary
draft for a meeting at
12 noon to morrow in Mr
Poynton's room. J.S. Reims
Dec. 4

2. JAB 3

7.12

9. P.P. 4.0. Minute, M. Burrows 4/12.

J.B. Dec. 11

9. P.P. P. line at 2341 5/12.

J.B. Dec. 12

9. P.P. P. line at 2458 18/12.

H.B. 24/12

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

INDEXED

We have agreed to Mr. Gibson, the Palestine Government Attorney-General, proceeding to New York to give the benefit of his advice to the Trusteeship Council in setting up a Statute for the City of Jerusalem and we have not dissented from the idea that a British member should participate in the committee of the Trusteeship Council set up for this purpose. I cannot help feeling, however, that it is going rather far to have the British member as Vice-Chairman.

However desirable we may think it to see that a Statute for Jerusalem is on the right lines, I doubt if we ought to be associated quite so prominently with working out an arrangement which the Arabs will regard as an integral part of partition.

This has become
v. urgent as draft
instructions to Sir A.
Cedogan are to be discussed (4th December, 1947.
at a meeting at noon tomorrow)

Wardell J. L. Linn I can see Eastern
Department's view
on this, but I confess
that

NOTHING TO BE WRITTEN IN THIS MARGIN.

1	2	3	4	5	6
	1			2	

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

Cypher/OTP

DEPARTMENTAL NO. 1

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to the United Nations)

No. 3588

D. 12.40 p.m. 3rd December, 1947

3rd December, 1947

R. 5.47 p.m. 3rd December, 1947

Repeated to Jerusalem and Washington.

IMMEDIATE

4 DEC

SECRET

Addressed to Foreign Office telegram No. 3588 repeated
Jerusalem and Washington.

Following for Colonial Office.

Burns would be glad to receive directive on line he is
to take in Trusteeship Council or its Palestine Committee
regarding statute for Jerusalem. In particular, are there any
points on which he should seek any modification of scheme
approved by Assembly? How far should he directly submit
proposals? If thought preferable it might be possible to
put forward suggestions indirectly in conversation with other
delegates or with assistance of the Australian representative.

2. Matter is urgent as discussions have already begun.

Please pass Immediate to Jerusalem as my telegram No. 262.

[Copies sent to Colonial Office, and to Telegraph Section
for transmission to Jerusalem]

888



1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

64

INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.P.)

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 5th December, 1947.

R. 6th " " 03.30 hrs.

IMMEDIATE

No. 2341 Secret.

Addressed to U.K. Delegation, New York, No. 1682 for
Burns (Washington please pass).

Repeated to S. of S.
" " Washington, No. 285.

Your telegram No. 3588 to Foreign Office.

Jerusalem.

One of the first difficulties that will arise in giving effect to the plan for Jerusalem approved by the Assembly, is constitution of the Legislative Council, which it is proposed should be elected by "residents" of Jerusalem. I presume that the Governor will be empowered to prescribe the meaning of "residents", but, as represented in my telegram No. 1638, it is of great importance to provide some safeguard against deliberate importation of residents by either community with the object of obtaining control of the Legislature. There is good reason to think that this is intended by the Jews, whereas the first objective of the Administering authority as stated in the plan is to protect and preserve the unique spiritual and religious interests of the three great faiths in Jerusalem.

2. The whole basis of the plan for an international City of Jerusalem is in fact that of religion and it is surely appropriate that this conception should be written into her constitution. No better contribution to her future peace could be made than to remove the fear of domination of one community by another and to free Legislature from any danger that a numerical increase in any nationalist group of the City's sole population could turn the scales of political power. I therefore suggest that balance should be fixed and held by reservation of an equal number of seats for each of the three religious communities: Christian, Jewish and Moslem. This would ensure that no one community could dominate the other two. Christians and Moslems together are in a majority at present. In objecting, the Jews would show their hand, but could produce no logical answer to the argument that parliamentary institutions of a City-State founded on equal interests of the three great faiths should leave no room for doubt that these interests are and will be represented equally, whatever changes in make-up of local population may take place. The interests of the people of Jerusalem are entirely secondary to those of the many millions who wish to ensure that they can continue to respect her sacred character. She may well be, as she was once described, "a golden bowlful of scorpions".

3. As you are aware, the difficulties of establishing a Legislative Council for Palestine in the past have defeated all expedients and artificialities designed to overcome them, and any similar expedients for Jerusalem will similarly be defeated. The voice of Christendom (if it could be heard) would claim a third of the representations, and justly, and I hope it will.

10 DEC 1947

1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

4. There appears to be nothing in the plan to preclude communal electoral rolls on the basis of religious communities which would be desirable as an additional safeguard.

5. Paragraph 4(c) of the Plan provides that ~~Governors~~ ^{U.S.} shall organise a special police force of adequate strength recruited from outside Palestine. My earlier suggestion that a volunteer British police force might be formed for ~~Jerusalem~~ ¹⁹⁴⁷ was made under condition that a two thirds majority would not be obtained for partition, in which event we would probably not have trouble with the Arabs. I have now come to the conclusion that under the present conditions it would be unwise to pursue this proposal and that it would be for the administering authority to find their own police force. I should not preclude individual British Police volunteering for service with such a force, but I am satisfied that it should not be a British force, since it could scarcely avoid conflict with Arabs about the time of our withdrawal from Jerusalem and afterwards.

Copies sent to:-

Cabinet Offices	- Mr. S.E.V. Luke.
"	- Brig. Cornwall-Jones.
"	- Cdr. W. Evershed, R.N.
Ministry of Defence	- Mr. A.J. Newling.
Treasury	- Mr. D.F.C. Blunt.
"	- Mr. W. Russell-Edmunds.
Admiralty	- Mr. P.N.N. Synott.
"	- Capt. Maunsell.
"	- Capt. D.H. Hall-Thompson.
War Office	- Mr. G.C.B. Dods.
"	- Brig. J.R.C. Hamilton.
" (M.O.4)	- Brig. L.L. Hansbrough-Jones.
Ministry of Transport	- Lt. Col. M.M. Charteris.
"	- Mr. B.F. Picknett.
"	- Mr. F.C. Remale.
Air Ministry	- Air Commodore Brock.
"	- Grp. Capt. V.H.E. Roth.
Foreign Office	- Mr. B.A.B. Burrows.
"	- Mr. I.F. Garrahan.
"	- Mr. J.G.S. Belth.
M.I.5	- Mr. J.C. Robertson.

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

66
INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.F.)

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 18th December, 1947.
R. 18th

11.20 hrs.

1144 951 21

IMPORTANT

No. 2458 Secret.

Addressed to U.K. Delegation, No. 1817.
Repeated to S. of S.

Following for Gibson (Washington please pass).

Your telegram No. 3277 to the Foreign Office.

Jerusalem Legislative Council.

Taken broadly, the interests of Christians and Moslems in the City of Jerusalem, both material in respect of wealth and property in the City and spiritual in respect of number who associate Jerusalem with their religious faiths, are very much greater than those of the Jews. There is thus every justification for their being represented by a permanent majority in Legislature of a State the creation of which would not have been proposed but for its indigent associations.

2. But if it is considered that the proposal in my telegram No. 1674 repeated to the Colonial Office No. 2341 goes too far we must depart from religious basis by allotting seats to the Jews and Arabs as such; I suggest that in addition to equal number of seats reserved for Jews and Arabs there might be provision for a number of nominated seats (possibly nine) for which the three Patriarchates, the chief Rabbinate and Supreme Moslem Council would submit nominations to the Governor in respect of one third of that number each. This would leave both Arabs and Jews in a permanent minority. These ecclesiastical authorities had somewhat similar representation in Jerusalem under the Turks.

3. Consideration must also be given to the questions of Government Seat and of Presidential Council, but without knowing more of what the Working Committee has in mind on these points I cannot usefully make proposals.

Copies sent to:-

Foreign Office

" "

" "

Mr. B.A.S. Buxton.

Mr. H. Beeley.

Mr. J.G.S. Belth.

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

384

1947

E.

E 11446

67

PALESTINE

4 DEC

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E 11446/951/31.

U.N. Del

New York.

3585

2 Dec

H -

U.N. Palestine Commission

Refer to tel 4174 (E11392/951/31) Lie Gen
stated re Palestine Commission that no appointment
had been notified to him as yet. His ideas
are that when appointments are made the
Commission would first meet in New York
and would probably wish to go to London
before proceeding to Palestine.
Further comments.

Last Paper.

11442

References.

(Minutes.)

9 a.m. New York tel 3586 3/12
this is quite good news. There seems to
be no undue haste on
the part of the Commission (BEITH)

(Print.)

(How disposed of.)

Del. New York. 4168
8. Trafford Smith.
✓ Dec 4

8. Wetheran. 80
Enacted. Pub. Off.
M. I. 7a
M. I. 4
Adm. 4
A.M.

(on E11376) Dec 5

9 a.m. L.P. on 11/12 Dec 5

(Action
completed.)

J.E. 11/12.

(Index)

4/10/12

Next Paper.

11 447

30471 F.O.P.

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
Reference:-
FO 371/61891

68
[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP. CABINET DISTRIBUTION.

FROM NEW YORK TO FOREIGN OFFICE.

(From United Kingdom Delegation to United Nations).

No. 3585. D. 12.00 noon 3rd December 1947.

2nd December 1947. R. 5.20 p.m. 3rd December 1947.

Repeated to: Washington and
Jerusalem.

111440
4 DEC

IMPORTANT.

Addressed to Foreign Office telegram No. 3585 of 2nd December, repeated to Washington and Jerusalem.

Your telegram No. 4174. 11/92/300/11

1. I asked Secretary-General today if he could tell me anything about the Palestine Commission and the Secretariat that would accompany them.

2. He told me that no appointment had been notified to him as yet. I said I had heard Lisicky would probably be the Czechoslovak member but Mr. Lie had no confirmation of this and would evidently prefer Papanek.

3. Mr. Lie's idea is that, when appointments are made, the Commission would first meet in New York. He would at once put me in touch with them.

4. I said I hoped they would consult us about their movements and plans. Arrival of the Commission in Palestine would be very likely to be signal for disorders, and we should be very directly concerned. It seemed to me that there was no need for the Commission to hurry out to Palestine where, at the moment, I did not see that they could do any good. I did not (repeat not) mention any date.

5. Secretary General agreed with me and said he thought the Commission would very likely wish to go to London before proceeding to Palestine anyhow.

6. He is only beginning to plan for the Secretariat. Neither Hoo nor Krno is available, and he would not appoint Sebelev (he says Sebelev would not go) and he is therefore going to try to persuade Bunche to take the job. He would probably send out an advance party of the Secretariat ahead of the Commission.

7. He promised to keep me informed of all developments.

Please pass to Jerusalem as my telegram No. 261.

[Copy sent to Telegraph Section, Colonial Office].

W:W:W:W:W

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Registry
No.

~~Top Secret~~
~~Secret~~
Confidential.
~~Restricted~~
~~Open~~

CYPHER

69

OUT FILE

194

Despatched

M.

Draft.

Wm. Del.
N. York

Telegram.

No. 4168

(Date) Dec 10/46

Repeat to :-

Cypher

Appt. M. 1

En Clair.

Code.

Cypher.

Distribution

RECEIVED IN O.B.
SENT TO LEFT.

Copies to :-

(Mr T. Smith) Co.

~~U.K. DELEGATION,~~
~~NEW YORK~~

IMMEDIATE
CONFIDENTIAL

Following Personal for Martin from
Lloyd. Begins.

Your letter 27th November.

In the present situation it ~~seems~~ ^{seems to us}
~~that~~ ^{that should}
advisable ~~for~~ you ~~to~~ stay on a little longer
to assist Cadogan in negotiations with
United Nations Commission. So far as we
are concerned here, please be guided by
his wishes and feel free to defer your
return as may be necessary. Ends.

JB ~~Mr~~ Dec. 1

NOTHING TO BE WRITTEN IN THIS MARGIN.

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

70
OUT FILE

Confidential
Cypher/OTP

DEPARTMENTAL No. 1.

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations).

No. 4168

D. 8.45 p.m. 1st December, 1947.

1st December, 1947.

IMMEDIATE

CONFIDENTIAL

Following Personal for Martin from Lloyd.

Begins.

Your letter 27th November.

In the present situation it seems to us advisable that you should stay on a little longer to assist Cadogan in negotiations with United Nations Commission. So far as we are concerned here, please be guided by his wishes and feel free to defer your return as may be necessary.

Ends.

EE

1	2	3	4	5	6
1	1	1	1	1	1
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

11446 917 21
4 DEC 1947

Cypher/OTP

71
E
FILES

FROM NEW YORK TO FOREIGN OFFICE.

(From United Kingdom Delegation to United Nations)
Sir A. Cadogan,
No. 3586 D: 12.0 noon 3rd December, 1947
3rd December, 1947. R: 5.35 p.m. 3rd December, 1947.

IMPORTANT.

Confidential. UN

Following personal for Lloyd Colonial Office from
Martin.

Your telegram No. 4168.

No date has yet been fixed for meeting of
commission and Cadogan agrees that there would be
no advantage in delaying my departure (see his
telegram No. 3585). I am therefore leaving tonight
with Miss East and Beeley to join Aquitania at Halifax.

[Copies sent to Lloyd, Colonial Office].

A A A A

4 DEC 1947

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

285

1947

E

PALESTINE

11447

4 DEC

72

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E 11447/951/31

U.K. Del

New York

3594

3 Dec

4 ~

U.N. Jerusalem Committee
 Refers 7.0.61 4186 (E 11213/951/31) Discussions
 on Jerusalem have already begun, and it is
 desirable that Britain should bring soon.
 It should be briefed on citizenship, control
 of immigration, language, relation of former
 and organization of Police Force, particulars
 of latest municipal budget will be required.

Last Paper.

11446

References.

(Print.)

(How disposed of.)

8) Matheson, C.O.
 1) Enrolled but off
 M. 1.3a
 M. 1.4
 Adm. 1
 O. M.

Dec 5

(on E 11376)

Tel.) New York 4201
 Dec 4.

8) Mr. Matheson, C.O.
 Dec 6.

(Action
completed.)

by E 11447/1
 4/9/48

(Index.)

4/9/48

Next Paper.

11448

(Minutes.)

BABB

6.12

In P.P. P. line at 2342 6/12

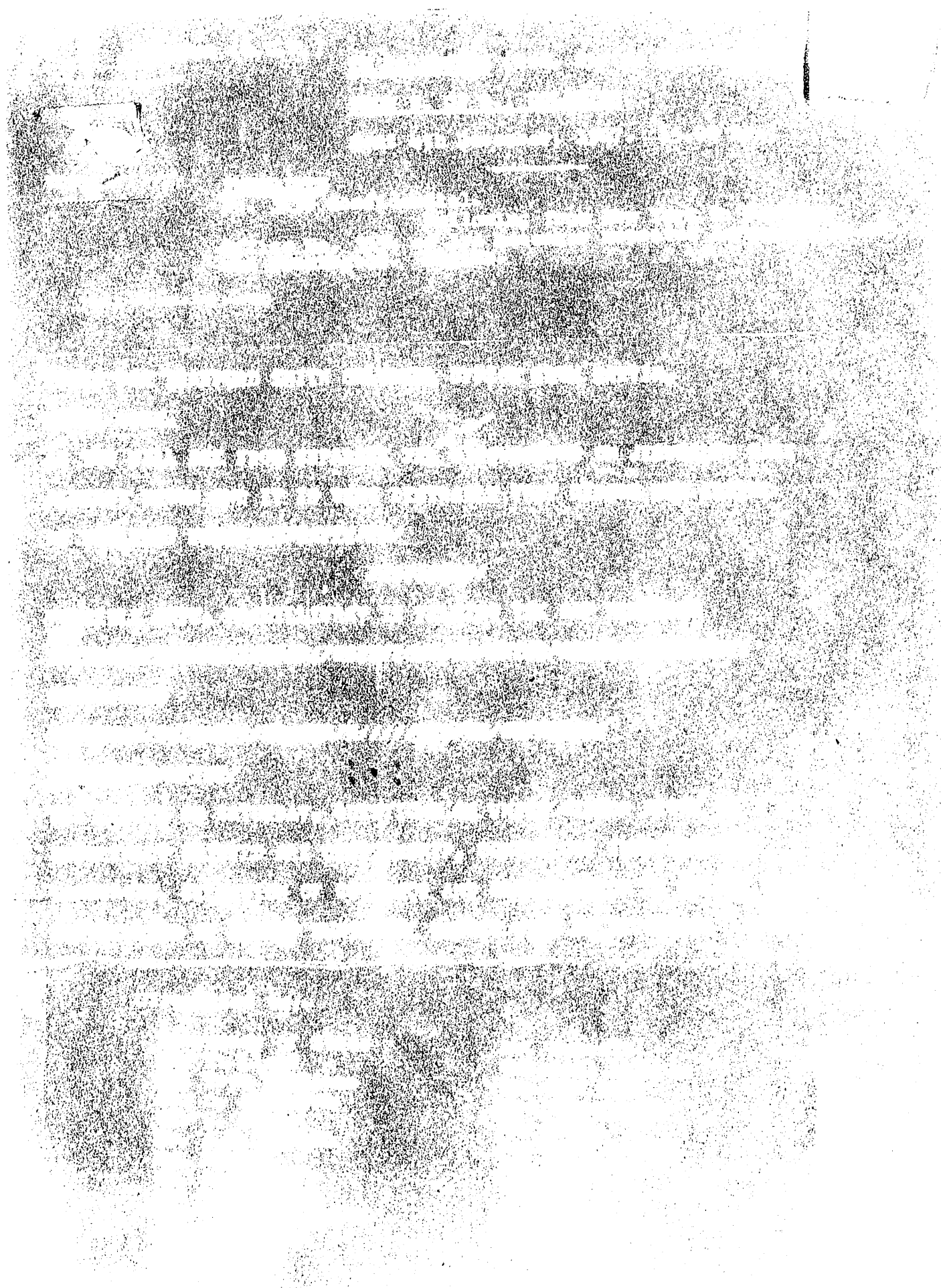
173.15/12

1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON



CYPHER

75

Registry
No.

Top Secret.
Secret.
Confidential.
Restricted.
Open.

Draft.

~~Important~~
Sir A. Cadogan

New York

Telegram.

No. 4201

(Date) Dec 4

Repeat to:—

1253

Washington

Jerusalem

En-Clair.

Gode.

Cypher.

Distribution:—

RECEIVED M. C. R.

5 DEC 1947

CERT. TO...

Copies to:—

Mr. Martin
C.O.

OUT FILE

IMPORTANT

CONFIDENTIAL

Despatched

F. O.

194

12-12-47 M.

Add to U.K. Del. N. York Tel. No. 4201
of 4th Dec. Reported for info.
to Washington and Jerusalem
Your telegram No 359A

[of 3rd December: Palestine]
Following for Martin from
TRAFFORD. Smith [Colonial office]
Gibson leaves on 6th

December by BOAC flight
number 15A/45 due to
arrive 1000 hrs local
time 4th December. Please
arrange for him to be
met at airport and
for accommodation to
be reserved. He will be
as fully briefed as
possible here but on
many aspects of the
problem briefing will
have to come from
Palestine

JB Dec. 4

NOTHING TO BE WRITTEN IN THIS MARGIN.

8148 Wt. 26469/137 50m 9/46 (51) F.&S.

1	2	3	4	5	6
1	1	1	1	1	1

Reference:—

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

4 December 1944.

My dear John,

Could you please arrange
for the attached draft telegram
to be sent to Martin in New
York about Gibson's arrival.

Yours ever,

Wm Matheson

1	2	3	4	5	6
		1			
				2	

COPYRIGHT ©

Reference:-

6.

22

77

Cypher/OTP.

FILES.

FROM FOREIGN OFFICE TO NEW YORK.

(To United Kingdom Delegation to United Nations).

No. 4201.

D. 12.15 a.m. 5th December 1947.

4th December 1947.

Repeated to: Washington, No.12537;
Jerusalem.

IMPORTANT.

CONFIDENTIAL.

Addressed to United Kingdom Delegation
New York telegram No.4201 of 4th December, repeated
for information to Washington and Jerusalem.

Your telegram No. 3594 [of 3rd December:
Palestine].

Following for Martin from Trafford-Smith.

Gibson leaves on 6th December by B.O.A.C. flight No. 15A/75 due to arrive 1000 hours local time 7th December. Please arrange for him to be met at airport and for accommodation to be reserved. He will be as fully briefed as possible here but on many aspects of the problem briefing will have to come from Palestine.

W:W:W:W:W

1 2 3 4 5 6

1 2

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.P.)

INDEXED

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 6th December, 1947.

R. 6th " " 03.00 hrs.

IMMEDIATE

No. 2342 Confidential

Addressed to S. of S.
Repeated to U.K. Delegation, New York, No. 1683
(Washington please pass)
" " Washington reference telegram
No. 265.

Your immediate telegram No. 3130.

1. Brief particulars of Jerusalem Municipal
Budget are as follows:-

Figures in £(P).

Surplus 31st March, 1947	61,775
Estimated Revenue, 1947/48	548,060
	(including Government grant-in-aid of 37,000).
Estimated Expenditure, 1947/48:-	
Ordinary	382,954
Extraordinary	198,582
Estimated Surplus, 31st March, 1948	28,298 £

2. Detailed estimates will follow as soon as
possible by fast air mail.

* Correction being obtained

Copies

1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Copies sent to:-

Cabinet Offices

" "

Ministry of Defence

Treasury

"

Admiralty

"

"

War Office

" "

" " (M.C.4.)

Ministry of Transport

" " "

Air Ministry

" "

Foreign Office

" "

" "

M.I.5.

- Mr. S.E.V. Luke
- Brig. Cornwall-Jones
- Cdr. W. Evershed, R.N.
- Mr. A.J. Newling
- Mr. D.F.C. Blunt
- Mr. W. Russell-Edmunds
- Mr. P.N.N. Synott
- Capt. Maunsell
- Capt. D.H. Hall-Thompson
- Mr. G.C.B. Dodds
- Brig. J.R.C. Hamilton
- Brig. L.L. Wansbrough-Jones
- Lt. Col. M.M. Charteris
- Mr. B.F. Picknett
- Mr. F.C. Rennie
- Air Commodore Brook
- Group Capt. V.H.B. Roth
- Mr. B.A.B. Burrows
- Mr. I.P. Garran
- Mr. J.G.S. Beith
- Mr. J.C. Robertson

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371 / 61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

786

1947

E

80

11448

4 DEC

PALESTINE

Registry
Number11448
~~E11448~~/957/31

TELEGRAM FROM

U.K. Del

No.

New York

Dated

3595

Received
in Registry

3rd Dec

4 Dec

U.N. Jerusalem Committee
 Rpt New York 3557 (E11213/957/31) Trusteeship
 Council nominated Working Committee of U.N. U.K.
 France, Mexico, China, Australia & India to
 study work of drafting statute for City of
 Jerusalem re Part III of plan for future Govt
 of Palestine. Genig. appointed Chairman, Burns
 Vice Chairman.
 New York of suggestions made by Burns.

Last Paper.

11447

References.

(Print.)

(How disposed of.)

8 Buchanan, CO
 1 Enashed. Bob 74
 M.I. 32.
 M04
 Admty
 A.M.

Dec 5
 (on E11376)

Tel. New York 4226
 Rptd Washington 12638
 Dec. 6.

(Action
completed.)

E11448/12

(Index.)

4/9/4

Next Paper.

E11468

(Minutes.)

217

Reply has been sent

BAB3

8.12

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO

371/61891

Cypher/OTP

TRUSTEESHIP DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 3595

D. 5.36 p.m. 3rd December 1947

3rd December 1947 R. 1.22 a.m. 4th December 1947

Repeated to Jerusalem
Washington (Saving)

IMPORTANT
BULLD
SECRET

4 DEC

Addressed to Foreign Office telegram No. 3595
December 3rd Repeated for information to Jerusalem and
saving to Washington.

By telegram No. 3551.

At meeting of 2nd December President of Trusteeship
Council nominated a Working Committee of United States,
United Kingdom, France, Mexico, China, Australia to
undertake detailed work of drafting a statute for the
City of Jerusalem in accordance with Part III of the General
Assembly's plan for the future Government of Palestine.

2. Working Committee held its first meeting on 3rd
December. Before it met, several members sounded Burns
informally about his accepting Chairmanship; this general
desire to have him take the post reflected an unmistakable
reliance on United Kingdom experience and advice which was
a marked feature of the meeting. Burns, however, felt unable
to accept nomination and himself proposed Gerig (United States)
who was unanimously appointed. Burns accepted Vice-
Chairmanship.

3. Committee will meet in private and Chairman will
issue communiqués to press after meetings.

4. Committee will consider requests to be heard by
Jewish, Arab or Christian organisations, as well as by
non-members of Trusteeship Council, as they are made, and
will also itself judge whether it wishes to invite such
representatives to state their views on particular questions.
Such outsiders will not be co-opted to the Committee.

5. Burns made three important suggestions:

(a) He offered fullest help by His Majesty's Government
in providing documents, etc.

(b) That the Committee might care to take advantage of
presence in New York until the end of this week of McGillivray,
who will be available to answer any questions. This was
gratefully accepted.

/ (c)....

1	2	3	4	5	6

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371/61891

CCC

1 2 3 4 5 6
 1 2
 Reference:-
 FO 371 61891
 COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

OUT FILE
Registry
No.

Top Secret.
Secret.
Confidential.
Restricted.
Open.

CYPHER

December 1947.

Despatched

M.

Draft. B.A.B.B.

U.K. Delegation,
New York.

IMMEDIATE

SECRET

BUILD

Telegram.

No. 4226

(Date) Dec 6.

Repeat to:—

Washington 12638

Jerusalem

Addressed to U.K. Delegation, New York.
No. 4226 of December 6th. Repeated to
Washington and Jerusalem.

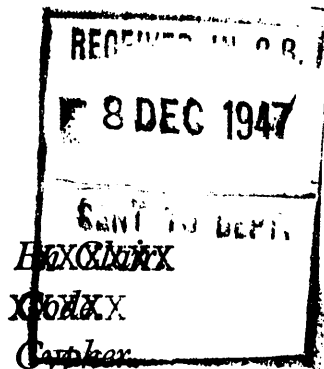
Your telegram No. 3595 [of December 3rd:
Jerusalem].

Following for Burns from Colonial Office.

It is important to bear in mind that the establishment of a special United Nations régime for Jerusalem is an integral part of the partition plan and that, whatever the result of the Trusteeship Council's discussions, it will be totally unacceptable to the Arabs. Particular parts of the settlement may no doubt also be unacceptable to the Jews. In these circumstances, it would be inconsistent with the neutral attitude which H.M.G. have so far maintained and which they must continue to maintain for us to become prominently associated with plans for the Jerusalem régime. On the other hand, we have of course unique experience and knowledge to contribute, a general wish to see that the Holy Places are adequately protected and a special and most important interest in ensuring that the functions of the Trusteeship Council are not unduly enlarged.

2./

NOTHING TO BE WRITTEN IN THIS MARGIN.



Distribution:—

World Organisa-
tion.

Trusteeship
on Mr Burns
Copies to:— instructions
J. H. 8/12.

(13556) No. 44697-140 100m 3147 G.S.S. Gp 620

1	2	3	4	5	6
1	2	3	4	5	6

Reference:—

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON											
1	2	3	4	5	6						
		1		2							
Reference:-											
FO 371 / 61891											

3148 Wt. 26469/137 50m 9/46 (51) F.&S.

85

6.12

1 2 3 4 5 6

1 2

Reference:-

FO 371 61891

Secret
Cypher/OTP

TRUSTEESHIP DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to the United Nations.)

No. 4226

6th December, 1947.

D. 5. 20 p.m. 6th December, 1947.

Repeated to Washington No. 12638
Jerusalem

IMMEDIATE
SECRET
BUILD

Addressed to United Kingdom Delegation, New York
No. 4226 of December 6th. Repeated for information to
Washington and Jerusalem

Your telegram No. 3595 [of December 3rd: Jerusalem]

Following for Burns from Colonial Office.

It is important to bear in mind that the establishment of a special United Nations régime for Jerusalem is an integral part of the partition plan and that, whatever the result of the Trusteeship Council's discussions, it will be totally unacceptable to the Arabs. Particular parts of the settlement may no doubt also be unacceptable to the Jews. In these circumstances, it would be inconsistent with the neutral attitude which His Majesty's Government have so far maintained and which they must continue to maintain for us to become prominently associated with plans for the Jerusalem régime. On the other hand, we have of course unique experience and knowledge to contribute, a general wish to see that the Holy Places are adequately protected and a special and most important interest in ensuring that the functions of the Trusteeship Council are not unduly enlarged.

2. Our general objective must therefore be, while giving the committee the benefit of our factual advice and securing so far as possible the adoption of provisions which we think essential in our own interest, that we should not take a leading part in the discussions or allow drafts or proposals to be known as originating from us.

3. In these circumstances, we are very glad you decided not to accept the presidency of the working committee. We hope that Gerig will in fact be present and able to preside at all meetings, so that you do not have to act as president.

/ We are

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371

61891

We are confident that you will in any case not permit your acceptance of the vice-presidency to carry any implication that the United Kingdom are, or desire to be, in any special position to influence the form of the Statute eventually adopted.

4. In accordance with the general statement of our position in paragraph 1 above, your objectives in work of the committee should be:-

(1) To avoid committing His Majesty's Government to participating in any way in the administration of Jerusalem under the Statute;

(2) To ensure that so far as possible the Statute does not embody provisions which will endanger the conception of trusteeship which we have always been at great pains to proclaim and to preserve;

(3) While doing what you can by factual advice and informal discussion with other delegates to see that the Statute is in generally suitable form, particularly as regards the protection of the Holy Places, to avoid carefully allowing any impression to be given that we are in any way responsible for it or for any particular provisions in it.

5. In accordance with (3) above, there can be no question of tabling any United Kingdom drafts or working-papers, though there would of course be less objections to your giving suggestions to friendly delegates, e.g. Australian or United States, which they might then be willing to put forward as their own.

6. Gibson is bringing a memorandum amplifying these points. Meanwhile we felt you would like to have this for your information and guidance.

2 2 2

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371

61891

287

88

1947

E

PALESTINE

11468

5 EC

Registry
Number

FROM

No.

Dated

Received
in Registry

E 11468/951/21

W. A. E. Matheson
Colonial Office
& Mr. Bule.

3. Dec

5 -

Arab Political Parties in Palestine
through memo on Arab Political Parties
in Palestine and their organization for the
coming struggle against the establishment
of a Jewish state.

Last Paper

11448

References

(Print)

(How disposed of)

(Action
completed)J. E. Matheson
4/9/47

(Index)

J. E. Matheson
4/9/47

Next Paper

11469

(Minutes.)

The gist of this has been
incorporated in a separate minute on
Arab Palestine.

J. E. Matheson
(J. E. Matheson)
5/12

J. B. Dec. 5

1
2
3
4
5
6

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON



SECRET

The Church House,
Great Smith Street,
London, S.W. 1.

December 3, 1947.

My Reference..

Your Reference..

5 EC

Dear Cable:

You asked me if I could let you have a note on Arab political parties in Palestine and their organization for the coming struggle against the establishment of a Jewish State. I attach a very brief note which I hope will serve the purpose.

Yours sincerely,

W H Mathison

(W.A.C. Mathieson)

J. E. CABLE, ESQ.

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

90

NOTE

The majority of the Palestinian Arabs unreservedly acknowledge the Mufti as their leader. The political instrument of the Mufti in Palestine is the Arab Higher Committee, the members of which are drawn from the Husseini family and its adherents, who form the Palestine Arab Party. The Higher Committee is riven with internal dissonance and jealousy and there are many Arabs who have little confidence in some of its members. It is held together, however, by the Mufti's discipline, and is the only effective body in Arab Palestine. It proposes to form 24 local National Committees to organize resistance, most of which will contain a representation of neighbouring villages, but which are to be so constituted as to ensure preponderance of the urban representatives. Three such committees have so far been set up.

The Palestine Arab Party has largely eclipsed the other main political group in Arab Palestine, the Defence Party. This party has the strategic advantage of a predominant position in Nablus where the centre of gravity of Arab Palestine will probably lie. It has recently been reported, however, that its leader, Suleiman Bey Tukan, the mayor of Nablus, has reached an understanding with the Mufti and has agreed that the Defence Party will participate in a common front.

The Palestine Arab Party and the Defence Party are parties of the Right. On the Left, there is the Palestine Arab Workers' Society in Haifa, the Secretary-General of which, Sami Taha, was recently murdered by his political opponents. This murder is commonly supposed to have been instigated by the Mufti. His place has been taken by Omar Kahlil, a young Left Wing advocate. The Arab Workers' Society is opposed in

/many

1	2	3	4	5	6
1	1			2	
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

many respects to the policy of the Mufti, but national fervour is likely to overcome political differences. The Arab League of National Liberation, the Arab Communist Party of Palestine, finds itself in somewhat of a quandary as a result of the stand taken by the Soviet Union at Lake Success. In their case again, nationalism is likely to triumph over ideology.

There are, however, numerous Arabs in Palestine who have little enthusiasm for the Mufti's leadership or program. The Christian Arabs have little confidence in a future under the Mufti's direction and Moderate Arabs generally who have been closely identified with the Mandatory Power are alarmed at the future. Arab business men whose interests lie in a flourishing Palestine economy are more interested in the maintenance of such an economy than in the establishment of an independent Arab Palestine. They recognize that their interests lie with the flourishing Jewish State but are unlikely to take any action against the Mufti for fear of assassination.

The Arab Youth Organizations, Najjada and Futuwa, are ill-organized and not yet coordinated under a single command. Internal jealousies are such that an effective command and direction of these forces is unlikely to be found. They are likely, however, to form small bands for guerilla warfare.

1	2	3	4	5	6
1	1	1	1	1	1

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

188

92

1947

E

11469

5 DEC

PALESTINE

Registry
Number

FROM

No.

Dated

Received
in Registry

E 11469/957/11

6 January
Washington

15/356/47

28 Nov

5 Dec

Gallup Poll on Palestine
transmits Gallup Poll results on questions
relating to Palestine, which were made public
on Nov 14.
Gives list of questions asked, and
answers in same.

Last Paper

11468

References

(Print)

(How disposed of)

8, Matheson & V.
Dec. 9

(Action
completed)

(Index)

Next Paper

11473

(Minutes.)

This is interesting
Copy CO (for Matheson)

N.A. ^{and 11/12}
Sept 1947

Imp. Policy Dept. 14/12

H. S. Davis
Dec. 5

L. E. L. Pyman
5/12

H. P. Lumsden
6.12

McDonagh
8.12

Sec 8

1
2
3
4
5
6

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371

/61891

CONFIDENTIAL
Ref: 15/356/47

BRITISH EMBASSY.

WASHINGTON 8, D. C.

28th November 1947

Dear Department, 5 DEC

The results of a Gallup Poll on Palestine were made public on November 19th. The questions asked were the following:

(1) The United Nations has recommended that Palestine be divided into two states - one for the Arabs and one for the Jews - and that 150,000 Jews be permitted now to enter the Jewish State. Do you favour or oppose this idea?

(2) If England pulls her troops out of Palestine and war breaks out between the Arabs and the Jews, do you think the United States should send troops to keep the peace or should this be done by a United Nations volunteer army?

(3) If war breaks out between the Arabs and the Jews in Palestine, which side would you sympathise with?

2. On the question asked in (1) the answers were:

In Favour	65%
Opposed	10%
No opinion	25%

On the method of restoring peace referred to in (2) the answers were:

U.S. Troops	3%
U.N. Army	65%
Neither	18%
No opinion	14%

On (3) the division of sympathies was as follows:

Eastern Department,
Foreign Office,
London, S.W.1.

/Jews

1	2	3	4	5	6
1	1			2	
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Jews 24%
Arabs 12%
Neither 38%
No opinion 26%

3. A supplementary set of figures under Section (1) dealt with the respective attitudes of pro-Arab and pro-Jewish Americans towards the partition plan. These were:

	Favour U.N. Plan	Oppose	No Opinion
Pro-Arab	58%	26%	16%
Pro-Jewish	86%	7%	7%

4. Certain interesting facts emerge from these figures. The first is the overwhelming opposition to any participation by U.S. troops in the maintenance of order should there be warfare in Palestine, and the large measure of support for a U.N. volunteer army. One would guess that most of the support given to a U.N. volunteer army is due to the consideration that U.S. troops would not automatically be involved.

5. The second fact of interest is that 64% of those polled would not favour either the Arabs or the Jews if war between them were to break out, and that of the remainder there were only twice as many Jewish as Arab supporters.

6. The third is the large number of pro-Arab Americans who support the partition plan. It is probable that amongst these are numbered many people who, either because they are anti-Semitic or because they dislike foreign immigration on principle, see in the establishment of a Jewish state a means of avoiding Jewish immigration into the United States.

7. We are sending a copy of this letter to the U.K. Delegation at New York and to Jerusalem.

Yours ever,

CHANCERY

[Signature]

1	2	3	4	5	6
1	1				

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

390

95

1947

E

E11513

6 DEC

PALESTINE

Registry
Number

FROM

No.

Dated

Received
in Registry

E11513/951/31

H. Bickel

11.11.47

New York

L. H. Burrows

2.12.47

6

Palestine Situation

From news on situation in New York arising
from UN discussion to partition Palestine,
from suggestions for future policy of
11.11.47. re Palestine Question.

Last Paper

11473

References

(Print)

(How disposed of)

(Minutes.)

UN (No. 1) Dept.

H. S. Benis
Dec. 10L. P. L. Pyman
11/12

BAGB

12.12

(Action
completed)

(Index)

J. C. 11/22/47

4/9/48

Next Paper

11522

39593

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO

371/61891



UNITED KINGDOM DELEGATION TO THE UNITED NATIONS
NEW YORK 5, N. Y.

111515

2nd December, 1947.

6 DEC

My dear Bernard,

The situation has changed so fast here that there has not seemed to be a suitable occasion for writing to you for some time. But I think it may now be useful to put down or or two impressions and send them to you before I leave New York.

Since Saturday's vote in the Assembly, I have seen only Jamal i and Chamoun among the Arab delegates, but Morgan Man, whose work has been invaluable, paid a round of calls before going back to his Consulate in Atlanta. The Arabs are inclined to resent the brief statement Cadogan made after the vote; we have pointed out to them however that what he suggested was not the co-ordination of British plans with those of the United Nations Commission, but the reverse.

Despite this dis-satisfaction, and a general tendency to criticize our attitude as being too negative, the Arab delegates are in a generally friendly mood. They are anxious above all that there shall be no clash in Palestine between British troops and the Arab resistance to partition. I have, of course, pointed out that the avoidance of this is in the first place their responsibility, but I must say that I shall share their apprehension if we maintain our decision to hold the Mandate until next May. It seems to me that we should now make it our first concern to consolidate the goodwill we have gained in the Arab world, at least by contrast with the other great powers, and to avoid any incident in Palestine which might destroy this asset. The longer we remain in control of the country, the greater would be the risk of some such incident, and it seems to me that the choice of a date so distant as May 15th for the termination of the Mandate is therefore dangerous. Surely the military stores are of less consequence than our future relationship with the Arab States; and in any event I do not suppose we should lose them all.

/I

B.A.B. Burrows, Esq.

1
2
3
4
5
6

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

97

In Secretariat circles it is thought certain that the Palestine question will soon be on the agenda of the Security Council. Jamali, discussing this possibility, suggested that the Security Council might be reasonable enough to reach the conclusion that the Assembly's recommendation was an impracticable one and to ask the Assembly to reconsider the whole question. He also said that he could see no reason why, when the matter came before the Security Council, His Majesty's Government should continue to maintain the ~~mutual~~ *neutral* position which had been quite understandable so long as the Assembly was discussing their request for advice, and why they should not at that stage firmly state their own views on the Palestine situation and cast their vote accordingly.

I am not well informed here about the present plans of either Abdullah or Haj Amin, nor the extent to which they are likely to conflict. The Arabs are cagey on this subject, and answer all questions by saying that the forthcoming meeting of the Council of the Arab League will arrange everything.

There is one additional matter, not directly connected with Palestine, which Chamoun asked me to report to London. It appears that the Lebanese Government sent instructions to Charles Malik, shortly before the final vote in the Assembly, for the opening of negotiations for a treaty of friendship with the United States. Malik has gone to Geneva without

/taking

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON									
1	2	3	4	5	6				
		1		2					
Reference:-						FO 371/61891			



UNITED KINGDOM DELEGATION TO THE UNITED NATIONS
NEW YORK 5, N. Y.

taking any action, and Chamoun feels strongly that the present is not an opportune time for such an overture. He was most anxious that the suggestion and his attitude towards it should be known in the Foreign Office.

Yours ever,

Harold.

1	2	3	4	5	6
1	1			2	

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

291

1947

E

11522

99

PALESTINE

DEC

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E11522/957/37

Mr. Foulds

Monsieur

251

5 Dec

6 -

Let the Phil. Philippine attitude
Refer Manila tel 244 (11272/957/37)
Prodot Rexas grand statement re. I. indicating
complete removal of Philippines stand.
The local newspaper high that this was
due to pressure
told by beg.

Last Paper.

11513

References.

(Minutes.)

Japan classified by 1.

JB Dec. 6

(Print.)

(How disposed of.)

8, Mr. Atkyn. 80
Entered Ed off
M-13a
M04
admit
a.m.
✓ Dec 8

(Action
completed.)

J. E. M. 9/12

(Index.)

M. 9/12

Next Paper.

115-23

30471 F.O.P.

1
2
3
4
5
6

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

E 100

Cypher/OTP

DEPARTMENTAL NO. 2

FROM MANILA TO FOREIGN OFFICE.

Mr. Foulds.
No. 251.

D. 4.04 p.m. 5th December, 1947.

5th December, 1947.

R. 9.22 a.m. 5th December, 1947.

CONFIDENTIAL.

My telegram No. 244.

Palestine.

11522

President Roxas issued statement Dec 5th 1st
indicating complete reversal of Philippines stand.
One [grps. undec. ? local newspaper] today hints
that this was due to pressure. Full text of state-
ment follows by bag.

O:O



1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

392

E

101

PALESTINE

S DEC

Registry
Number

E 11523/957/31

TELEGRAM FROM

11522

No.

New York

Dated

30/12

Received
in Registry

5.11.11

6

Gibson, Editor for Palestine Board
 Apr 1901 4186 (E 11211/957/31) told Gibson
 being right copy of Jerusalem municipal
 ordinance and of legislation meeting village
 authorities. The copy prepared for the
 City of Jerusalem.

Last Paper.

11522

References.

(Print.)

(How disposed of.)

8, Mr. Atherton. 80
 checked. Bal off

M.I.P.A

MOY

Adams

A.M.

Dec 8

(on E 11522)

(Minutes.)

Co. are acting on this
 JB Dec 6

7. P.P. Pictorial 2364 9/12

2377 9/12

2378 9/12

JB Dec. 12

JB Dec. 19

(Action
completed.)

8/4/12
 7/10/12

(Index)

4/9/12
 4/9/12

Next Paper.

E 11534

30471 F.O.P

1
2
3
4
5
6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
 Reference:-

FO

371/61891

Cypher/DTP

E/02
TRUSTEESHIP DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to the United Nations)

No. 3602

D.11.10 a.m. 5th December, 1947
R. 4.21 p.m. 5th December, 1947

5th December, 1947.

Repeated to Jerusalem
Washington Saving

11523

IMMEDIATE
CONFIDENTIAL
BUILD

8 DEC

Addressed Foreign Office telegram No. 3602
5th December repeated for information to Jerusalem
and Saving Washington.

Following for Trafford Smith, Colonial Office
from Watt.

Your telegram No. 4186. *E 12/11/47*

Could Gibson bring eight copies of Jerusalem
municipal ordinances and of legislation creating
village authorities in the area proposed for the
City of Jerusalem.

Foreign Office please pass to Jerusalem as my
telegram No. 265.

[Copy sent to Colonial Office for repetition
to Jerusalem.]

///

DEC 1947
11 11 523

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-
FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

103

12

11523 951 2

E

INDEXED

Abstract

2

(Washington please pass)

10

.

etc.

48-2

h

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.P.)

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 9th December, 1947.

R. 9th " " 18.55 hrs.

IMPORTANT

No. 2364 Confidential.

Addressed U.K. Delegation No. 4705. (Washington
please pass)

Repeated to S. of S.

Your telegram No. 3602 to the Foreign Office.

Following for Gibson.

In the proposed Jerusalem State, Jerusalem,
Bethlehem and East Jala have each been established as
Municipal Corporations by Municipal Corporations
Ordinance No. 1934.

El Khadr Abukir Dis and El Maisha have been
(?been omitted) established as Village Councils by notice
at page 1214 of Gazette Supplement No. 2 of 25th October
1945, and Eln Karen by notice at page 597 of 9th Nov. 1945.

No local councils established.

Ordinances being despatched by air.

Copy sent to:-

Foreign Office

- Mr. J.G.S. Baith.

104

1-1-1947

INDEXED

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371

61891

105

pw

E

11523 95-1 21

20.05 hrs.

20.05 hrs.

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

33

1947

E

E

PALESTINE

11534

3 DEC

106

Registry
Number

E11534/957/31

TELEGRAM FROM

U.K. Del

No.

New York

Dated

3584

Received
in Registry

2 Dec

8

Foreman of City of Jerusalem
 After New York tel 3583 (E11535/957/31) of
 which candidate is considered. Request is w.
 Fitzgerald would be on that basis.
 As to that candidate is well qualified, but may
 not be so sure, table to the team.

Last Paper.

E 11523

(UN5500)

References.

(Print.)

(How disposed of.)

(Copies sent to
 Telegraph Section
 Colonial Office for
 Mr Lloyd)

8, Matheson 81

Covered but off

M. 1.30.

M04

Adm. 1/2

J.M.

Dec. 10

(out 11535)

(Action
completed.)

J.E. 11/12

(Index.)

24/9/48

Next Paper.

E (11535)

UN554

(Minutes.)

2/12/47

These can be made E.

A t.d. to N. York has been
 drafted & submitted

AB Dec. 4

1
2
3
4
5
6

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Cypher/OTP

3 DEC

DEPARTMENTAL NO.1.

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 3584

D. 10.34 p.m. December 2nd, 1947.

December 2nd, 1947.

R. 2.00 a.m. December 3rd, 1947.

SECRET

Following for Lloyd Colonial Office from Martin.
(Not (repeat not) repeated to Jerusalem).

My telegram No. 3583.

If a British candidate is considered possible
Sir William Fitzgerald would in some ways be a better
choice and might well be attracted. I understand that
he is liked and respected by Arabs and Jews alike.
Sir Alec Kirkbride is also well qualified, although his
selection might not be so acceptable to the Jews.

[Copies sent to Telegraph Section Colonial
Office for Lloyd]

SSSSS

107

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

394

E

11535

108

3 DEC

Registry
Number

TELEGRAM FROM

No.

Dated

Received

in Registry

E11535/951/31

A. R. Del

New York.

3583

2 Dec

8 -

Governance of City of Jerusalem
 Trusteeship Council may consider appointment
 of a Governor of City of Jerusalem. It is indicated
 that the reported appointment of A. R. Del as US candidate
 out of the question.
 It might be desirable if first
 Governor were to be an experienced British
 administrator. to be for possible mandate.

Last Paper.

(E11534)
605508.

References.

(Print.)

(How disposed of.)

Copies sent to Midland
 (Co) and to Telegraph
 Section, Co. for
 repetition to Jerusalem.

9. Markham. BU

M. 1.3a

M04

Adm. by

A. M.

Ernest D. B. H.

Dec. 10

P.T.O.

(Action
completed.)

(Index.)

J. L. M. 9/12

11535
24/9/48

Next Paper.

12846

(C. M. 11535)

(Minutes.)

to Dec. 4

Int. P. to Minute, M. Burrows, 4/12.

to Dec. 12

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

108A

del, New York.

4227

6 Dec

Rptd, W Jan 1284

Saving
15/1.

1	2	3	4	5	6
1	1	1	1	1	1

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO

371

/61891

Minutes.

Part 109

Please see below New York telegram No. 3583.

We are considering with the Colonial Office the general instructions which should be sent to the British representative on the Trusteeship Council for the discussions about the trusteeship arrangements in Jerusalem. Mr. Gibson, the Palestine Government Attorney-General, is leaving for New York on Saturday to advise Sir A. Cadogan on this subject.

Meanwhile, the Colonial Office wish to know our views about this suggestion that the first Governor of Jerusalem should be British. They, needless to say, are attracted by the idea and would like to ask the High Commissioner if he can suggest any suitable name. I have told them that I thought it most unlikely that we should be willing to contemplate for a moment having a British Governor, as this would put us in precisely the position of arbitrating between Arabs and Jews which it was the whole object of our policy to avoid. Can I tell the Colonial Office that this attitude is confirmed?

G. A. S. 100-1,

4th December, 1947.

We should firmly decline to consider a British appointee

I agree

G. A. S.

M. S. Wright

4.12

Ref. sent accordingly G. A. S. 100-1

1	2	3	4	5	6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Cypher/OTP

3 DEC

DEPARTMENTAL NO.1.

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 3583

D. 8.27 p.m. December 2nd, 1947.

December 2nd, 1947.

R. 1.58 a.m. December 3rd, 1947.

Repeated to Jerusalem and Saving to Washington

SECRET

4 DEC 1947

Addressed Foreign Office telegram No. 3583 December 2nd repeated Jerusalem and Saving to Washington.

Following for Lloyd Colonial Office from Martin.

The Trusteeship Council may before long be considering the appointment of a Governor of the City of Jerusalem required by Section C.2 of Part III of the Assembly's plan of partition.

2. Chairman of Council in conversation with Burns indicated that he regarded appointment of a United Kingdom or United States candidate as out of the question. Burns is inclined to agree, considering that we should arouse suspicion if we proposed a United Kingdom national for this post. On the other hand there might be advantage both to ourselves and to others genuinely concerned to see the international regime established on sound lines and in a peaceful manner if the first Governor were to be an experienced British administrator, preferably one with a knowledge of Middle Eastern affairs (if free from imputation of pre-Arab or pre-Jewish bias).

3. The selection is to be made "on the basis of special qualifications and without regard to nationality". If therefore it should be thought desirable to endeavour to obtain a British appointment it would be necessary to furnish Burns at an early date with the most convincing evidence of our candidate's qualifications.

4. I understand that the United Nations Secretariat have tentatively in mind a salary of 2,000 pounds plus 1,000 pounds duty allowance.

Foreign Office please pass to Jerusalem as my telegram No. 260.

[Copies sent to Lloyd Colonial Office and to Telegraph Section Colonial Office for repetition to Jerusalem]

SSSSS

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371

61891

Registry
No.

~~SECRET~~
Secret.
~~SECRET~~
~~SECRET~~
~~SECRET~~

Draft.

UKDEL, New York.

Telegram.

No. 4227

(Date) Dec 6

Repeat to :—

~~Palestine -~~
~~Please pass~~
~~saving to~~
~~Washington.~~

Jerusalem
Saving to Wash.
1234567

F. B. Smith
Dec 6

~~Ex. Ch.~~
~~Code~~
Cypher. OTP.

Distribution :—

World Org.

Copies to :—

3149. Wt. 2646 (137 50m 9/46 (51) F.&S.

OUT FILE

CYIPHER

194

Despatched

M.

IMPORTANT

~~SECRET~~
Add: UK Del. N. York Tel. No. 4227/6 Dec
Rep. for info. to Jerusalem & saving to Wash.
Your telegram No. 3583 repeated by

Colonial Office to Jerusalem as No. 3107.

Following for Burns from Lloyd, Colonial
Office. Begins.

After full consideration here we ~~are~~
shame
~~inclined to agree with~~ your view that
suspicion would be aroused if U.K. national
were proposed for Governor of the City of
Jerusalem. It is not therefore intended to
put forward a British candidate, ~~ends.~~ and
we should in fact be obliged
to oppose any such suggestion
from any other quarter.

BARB 3

6.12

1	2	3	4	5	6
1	1	1	1	1	1

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

OUT FILE

1/2

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Secret

Cypher/OTP

WORLD ORGANISATION DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK
(To United Kingdom Delegation to United Nations)

No. 4227
6th December, 1947

D. 7.05 p.m. 6th December, 1947

Repeated to Jerusalem; Washington No. 1234 Saving

IMPORTANT
SECRET

Addressed to United Kingdom Delegation New York
telegram No. 4227 of 6th December, repeated for information
to Jerusalem and Saving to Washington.

Your telegram No. 5583 repeated by Colonial Office to Jerusalem as No. 5107. Following for Burns from Lloyd, Colonial Office.

[Begins].

After full consideration here we share your view that suspicion would be aroused if United Kingdom national were proposed for Governor of the City of Jerusalem. It is not therefore intended to put forward a British candidate, and we should in fact be obliged to oppose any such suggestion from any other quarter.

[Ends].

k k k

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

295

E

113

1947

PALESTINE

DEC

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E11553/951/31

U.K. 101

New York

3608

6 DEC

8

Working Committee on Jerusalem

Working Committee on Jerusalem Article require
20 complete sets of the Survey of Palestine
volumes 1, 2 & 3 and supplements also 2 complete
sets of ordinances
Works of a permanent can be met

Last Paper.

11535

References.

(Minutes.)

G.P.P. New York tel 3643 12/12

8/12

HB 15/12

(Print.)

(How disposed of.)

8, ~~Mathison~~ 80
Entered Pak app
M.I. 39.
M 04
Admky
A.M.
1000.10
(on 11535)
P. 9.0.

(Action
completed.)

J.E.W. 8/12

(Index.)

11535
4/9/48

Next Paper

11554

30471 F.O.P.

1	2	3	4	5	6
1	2	3	4	5	6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

1

114

Rel. New York 4267
10 Dec.

8, Matheson. 80
Dec 12

1	2	3	4	5	6
1	1			2	

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
Reference:-

FO 371 / 61891

En Clair

TRUSTEESHIP DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 3608.

D. 2.05. p.m.

6th December 1947.

6th December 1947.

R. 5.17. p.m.

6th December 1947.

Repeated to Washington.
Jerusalem.

CONFIDENTIAL

Addressed Foreign Office telegram No. 3608
6th December repeated Washington, and Jerusalem.

Following for Colonial Office from Watt.

Working Committee on Jerusalem Statute
require 20 complete sets of the "Survey of
Palestine" volumes 1, 2 and 3 and supplements,
also 2 complete sets of ordinances.

2. Would be grateful if this requirement
could be met so far as practicable.

Foreign Office please pass Jerusalem as
my telegram No. 266.

[Copy sent to Telegraph Section, Colonial
Office for retransmission.]

.....



1 2 3 4 5 6
1 2
Reference:-
FO 371/61891
COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON



The Church House,
Great Smith Street,
London, S.W. 1.

December 9, 1947.

My Reference 75872/154/26.

Your Reference.....

My dear John

I enclose a draft telegram to
New York in reply to New York telegram
to Foreign Office No. 3648 of the
6th December.

I should be glad if you could
arrange to have this despatched.

Yours ever,
W.A.C. Mathieson

(W.A.C. Mathieson)

J.G.S. BEITH, ESQ.

116

1	2	3	4	5	6
1	1			2	
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Registry
No.

Top Secret.
Secret.
~~Confidential~~
Restricted.
Open.

Draft.

Sir A. Cadogan,
New York.

Telegram.

No. 4267

(Date) Dec 10

Repeat to :—

Jerusalem

Code R.
Cypher.

Distribution :—

Trustship

Copies to :—

Colonial office

OUT FILE

F. O.,

194

Despatched

11 5 A M.

~~RESTRICTED~~
BUILD

Add. to UK. O. N. York M/4267 of 10 Dec
Rep. for info. to Jerusalem

Your telegram No. 3608 [of 6th December.
Palestine].

Following for Watt from Colonial Office.
Documents you mentioned have already been
supplied in substantial quantity to the
United Nations Secretariat in New York for
the work of the Palestine Committee and should
still be available there. No stocks are
held here and if supplementary volumes are
required they would have to be sent from
Palestine. It is thought that even in
Palestine stocks of "Survey" are seriously
depleted and it would therefore be of
advantage if supplies already made available
to United Nations can serve for this purpose
also. It seems doubtful if a complete set
of Palestine Ordinances would be required
for Working Committee. Gibson will
no doubt be able to advise on those which are
necessary and which have to be obtained from
Palestine. Certain legislation has already
been requested from Palestine (see Colonial
Secretary's telegram to High Commissioner

/No.

NOTHING TO BE WRITTEN IN THIS MARGIN.

26469/137 50m 9/46 (51) F.&S.

6.4

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

JB Dec. 10

118

NOTHING TO BE WRITTEN IN THIS MARGIN.

1 2 3 4 5 6

1 2

Reference:-

FO 371 61891

119

Code R

TRUSTEESHIP DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

No. 4267

RESTRICTED
BUILD

Addressed to United Kingdom Delegation New York No. 4267

Your telegram No. 3608 [of 6th December: Palestine].

0 0 0 0

1	2	3	4	5	6
		1			
				2	

reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

THE PUBLIC RECORD OFFICE, LONDON

Cypher/OTP

TRUSTEESHIP DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

120

(From United Kingdom Delegation to United Nations)

No. 3643

D. 11.30 a.m. 12th December, 1947.

12th December, 1947. R. 4.40 p.m. 12th December, 1947.

Repeated to : Jerusalem

RESTRICTED

11553 951 21

BUILD

18 DEC 1947

Addressed Foreign Office telegram No. 3643 December 12th: repeated to Jerusalem.

Your telegram No. 4267. E

Following for Colonial Office from Watt.

We will ask for particular ordinances as required only.

Please pass Jerusalem as my telegram No. 273.

[Copy sent to Colonial Office for transmission to Jerusalem.]

MM

1	2	3	4	5	6
1	1	2	3	4	5
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

396

E

121

11554

PALESTINE

3 DEC

Registry
Number

E11554/951/31

TELEGRAM FROM

No.

Panama

Dated

106

Received
in Registry

5 Dec

8

Pol. Com. Commission Panamanian Representative
 as Charge d'affaires reports that Panamanian
 Representative in Commission is to be Eduardo
 Morera, Journalist, formerly Minister of Education
 born in Cuba and a naturalized Panamanian.
 (There does not appear a very wise one.)

Last Paper.

11553

References.

(Print.)

(How disposed of.)

8, Matheson Co
 Enrolled Col. off
 M. 13a
 M 04
 Admky
 9. M.
 Dec 8
 (on E1522)

(Action
completed.)

J. L. B. 12/12

(Index)

4/11/48

Next Paper.

11555

(Minutes.)

NA Dept.

Have you a "personalities"
 record of him?

FAB Brown
 9.12

Sorry, we have no record
 of him.

J. Jackson 12/12

FAB
 10.12

1
2
3
4
5
6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Cypher/OTP

11354
DEPARTMENTAL NO. 2.

FROM PANAMA TO FOREIGN OFFICE

Mr. Greenway
No. 106

December 5th, 1947.

D. 12.25 p.m. December 5th, 1947.

R. 6.35 a.m. December 5th, 1947.

Repeated to United Kingdom Delegation New York

CONFIDENTIAL

Addressed to Foreign Office telegram No. 106 of
December 5th repeated to United Kingdom Delegation New
York.

United States Chargé d'Affaires informs me in
confidence that Panamanian representative on
Palestine Partition Commission is to be Eduarde
Morgan, journalist, formerly Minister of Education
born in Wales and a naturalised Panamanian. He is
Panamanian [?grp. omitted] on World Committee for
Palestine and the choice does not appear a very wise
one.

Foreign Office please pass to United Kingdom
Delegation New York as my telegram No. 1.

[Repeated to United Kingdom Delegation
New York]

SSSSS



122

1	2	3	4	5	6
1					

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

297

E

123

11555

PALESTINE

EC

Registry
Number

E11555/951/31

TELEGRAM FROM

Lord Kinnear

No.

Washington

Dated

6819

Received
in Registry

5 Dec

8

U.N. Commission for Palestine

After FO at 12473 (E11273/951/21) before has
returned to Panama and matter is now in the
hands of the Govt of Balise and Panama
themselves.

friendly contact will be maintained.

Last Paper.

11554

References.

(Print.)

(How disposed of.)

8 Walkeran. BV
1 Enriched Balise
M-1.39.
M04
Admky
A-M
Dec. 8
(E 11552)

(Action
completed.)

1 E 11555/951/31

(Index.)

11555/951/31

Next Paper.

115561

(Minutes.)

Done already

JB Dec. 8

1
2
3
4
5
6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
Reference:-

FO

371/61891

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

E 11555

124

3 DEC

Cypher/OTP

WORLD ORGANISATION DISTRIBUTION

FROM WASHINGTON TO FOREIGN OFFICE

Lord Inverchapel.

No. 6819 D. 5.42 p.m. 5th December, 1947
5th December, 1947 R. 8.47 p.m. 5th December, 1947

Repeated to United Kingdom Delegation New York.

Addressed to Foreign Office telegram No. 6819 of 5th December, 1947, repeated to United Kingdom Delegation New York.

Your telegram No. 12473. E 1177/10

Alfero has returned to Panama and matter is now in the hands of the Governments of Bolivia and Panama themselves. You may therefore care to instruct His Majesty's representatives to take up the matter with them.

2. Friendly contact will be maintained here.

k k k



1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

298

E

125

1947

E 11561

3 DEC

PALESTINE

Registry
Number

E 11561/951/31

TELEGRAM FROM

W. Houtman

No.

Boswell

Dated

Beirut

Received
in Registry

871

6 Dec

8 -

*Palatine, with drawnal
Refers 40 to 2211 to Cairo (E11262/951/31)
Transmit news of Lebanese Prime Minister
on communication delivered on per to
under ref.*

Last Paper.

11555

References.

(Minutes.)

Please see EHS48

*Huber
(J.E. CABHE)
8/12*

H.B. 237
112

(Print.)

(How disposed of.)

*8 Watchman. BV
1 Enrolled Ed. off
M. 1.39.
M. 1.4
A. 1.4
P. 1.4
(on E11522) Dec 8*

*9) Paris no. 1591
✓ Dec. 24*

(Action
completed.)

16/12/47

(Index)

16/12/47

Next Paper.

E 11574

30471 F.O.P

1
2
3
4
5
6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

126
[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTF

CABINET DISTRIBUTION

FROM BEIRUT TO FOREIGN OFFICE

Mr. Houstoun-Boswall.

No. 871

6th December, 1947

3 DEC
D. 3.24 p.m. 6th December, 1947

R. 4.10 p.m. 6th December, 1947

Repeated to Bagdad; Jedda; Damascus; Amman; United Kingdom Delegation New York; Washington; Jerusalem; Cairo; B.M.E.O. Cairo; and Aden.

IMPORTANT

LIGHT

Addressed to Foreign Office telegram No. 871 of December 6th, repeated to Bagdad, Jedda, Damascus, Amman, United Kingdom Delegation New York, Washington, Jerusalem, Cairo, B.M.E.O. Cairo and Aden.

Your telegram No. 821 [sic] to Cairo; Palestine.

I made communication to Lebanese Prime Minister today when he visited me to make Mr. Troutbeck's acquaintance and I handed to him aide-memoire with unofficial Arab translation. As he read his reactions were favourable to paragraph one and two. He objected to paragraph 3 on the ground that it stipulated an interval between the relinquishment of mandate and complete evacuation. He was also seriously perturbed on learning that withdrawal was to be from south to north.

2. Prime Minister made it clear throughout the conversation which lasted for nearly an hour and a half that he was speaking in his personal capacity as he had not had time to consider documents carefully nor to consult his colleagues; in any event he would reserve official expression of opinion until after the meeting of Political Committee of the Arab League over which he will preside.

3. His strong dislike and distrust of an interval between termination of mandate and evacuation appeared to arise from fear lest the Commission should arrive at an early date and shelter under the wing of the British Army thus immediately creating an interference in the internal situation which would be tantamount to "partition before partition" especially if, as he anticipated, the Commission were to be subjected to such pressure from the Jews as to declare forthwith the establishment of a Jewish State before the Jewish area was clear of British troops. Withdrawal of British troops from South to North i.e. through

area

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

4. His Excellency was very worked up and repeatedly stressed the gravity of the situation which he attributed to what he described as the scandalous behaviour of the United States Government at Lake Success. Indeed he said not only had Haitian delegate been subjected to such pressure that he had recorded his vote in tears but that Philippino had been hauled off a ship at New York in which he was trying to leave the country. He was pained and found it difficult to understand why on top of all that, the Arabs should now be asked by His Majesty's Government to restrain themselves and to sit back and wait until a Jewish State which would be recognised by and would shortly become a member of the United Nations Organisation had come into being. He did not say this with any resentment and took the opportunity to repeat that Arab official armed forces would certainly not (repeat not) move into Palestine so long as British troops remain there. It had been his earnest hope which was shared by other Arab Leaders that His Majesty's Government would retain mandate as long as possible and delay arrival of the United Nations Commission in Palestine. Furthermore he foresaw that as soon as the Commission did arrive very serious trouble indeed would start. The Arabs were solid to a man in their determination to prevent the formation of a Jewish state, and they could not be expected any longer to respect the decisions of a body which had behaved in much the same way as a South American would.

5. He fully appreciated and was grateful for the attitude of His Majesty's Government up to date although it had been negative but he was disturbed by what he feared would be the effects of the continuance of that policy. His Majesty's Government had said they would not impose any solution which was not agreeable to the Arabs and Jews alike. Now by giving up the mandate, presumably sooner than later and restraining the Arabs from acting, His Majesty's Government were in fact in the unfortunate position of aiding and abetting the enforcement of partition. He suggested His Majesty's Government should do all in their power to postpone the arrival of the Commission until the end of the mandate and that the mandate should not be relinquished until the last British soldier had left. I explained the obvious practical objections to these proposals.

6. He particularly wanted to know precisely when the Commission would come and what it would do when it did. I said that that was what Sir A. Cadogan was now, I understood, discussing with the United Nations Organisation.

and

1 2 3 4 5 6
 1 2
 Reference:-
 FO 371/61891

1	2	3	4	5	6
		1			
				2	

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

W

22

k k k

299

E-

129

1947

PALESTINE

E 11574

3 DEC

Registry
Number

E 11574/95-71

TELEGRAM FROM

Mr. W. Kirkbride

No.

Amman

Dated

370

Received

in Registry

8 Dec

8 -

Communication to Arab Youth re withdrawal
Refers to tel 2222 to Cairo (E 11262/95-71)
Had made communication to Transjordan Govt
indicated - tel 2211 to Cairo prior to
receipt of tel under ref.
They made no comment.

Last Paper.

115-01

References.

(Print.)

(How disposed of.)

8, Wabakeran Co
Exceeded Sub Off
M. 1.32
MOC
Adm. 4
A. M.
(on E 11522) Rec. 8

(Action
completed.)

7 E 11622/12

(Index)

7 E 11622/12

Next Paper.

111-78
E 11602

(Minutes.)

Please see E 11548

8/12

1
2
3
4
5
6

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

E. 130

CYPHER/OTP

WORLD ORGANISATION DISTRIBUTION

FROM AMMAN TO FOREIGN OFFICE

Sir A Kirkbride
No: 370
8th December 1947

D 11.00 a.m. 8th December 1947

R 9.55 a.m. 8th December 1947

MOST IMMEDIATE

SECRET

Your telegram No:2222 to Cairo about Palestine.

I had made communication to Transjordan Government indicated in your telegram No:2211 to Cairo prior to the receipt of your telegram of the 6th.

They did not make any comment. I have not seen Jerusalem's telegram No: 2547 [sic].

444.

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371 / 61891

400

1947

E

E11578

131

PALESTINE

8 DEC

Registry
Number

E11578/957/31

TELEGRAM FROM

No.

M. Foulds

Dated

Manila

Received
in Registry

253

8 Dec

8 Dec

U.N. Palestine Commission

Refer #0. tel 612 (E 11176/46/8) broached subject with Secretary, Foreign Office. He said that before question of co-operation could be gone into, Philippine Govt. would have to decide whether or not to accept membership of U.N. Commission. He was going to discuss with President. His own inclination was to have nothing to do with Palestine.

Last Paper.

E11574

References.

E11176/46/9.

(Print.)

(How disposed of.)

8 Whithersan 80
1 Overhead Cab/2ff
Hupleton m/expense

N139

M04

Admky

O.M.

Dec 10

(Action
completed.)

25/12

(Index)

25/12/48

Next Paper.

11602

(Minutes.)

Japan and Pacific Dept.

J.S. Smith

Sec. 9

L.P. Pym

1/12

Plum make white

JAS

10.11

In P.P. Manila tel 267 23/12 (Copy)
original entered (E12226/951/11)

H.B. 27

1	2	3	4	5	6
1	2	3	4	5	6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371

61891

135

8 DEC

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP

DIPLOMATIC (SECRET)

FROM MANILA TO FOREIGN OFFICE

Mr. Foulds

D: 5.14 p.m. 8th December, 1947

No. 253

8th December, 1947

R: 10.25 a.m. 8th December, 1947

IMPORTANT

Your telegram No. 612 of December 3rd to Copenhagen.

Palestine.

I broached this subject with Secretary for Foreign Affairs today. His Excellency said that before he could go into the question of co-operation with United Kingdom Delegation, Philippine Government would have to decide whether they were going to accept membership of the United Nations Commission. He was going to Baguio tomorrow to discuss with the President. He could not yet say what decision would be but hinted that his own inclination was to have nothing to do with Palestine.

G G G G

1	2	3	4	5	6
1	1	2			

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371 61891

152

2-11548

11578 95/ 7/.

Code R

DIPLOMATIC (SECRET)

FROM MANILA TO FOREIGN OFFICE.

Mr. Foulds
No. 267

D. 7.0 p.m. 23rd December 1947
R. 1.0 p.m. 23rd December 1947

25rd December 1947.

My telegram No. 258; Palestine.

Local press reports that Senator Vicente Francisco has been selected as Philippine representative on United Nations Palestine Commission. Mr. Francisco is Majority floor leader of Senate and was a member of Philippine Constitutional Convention.

2. My telegram No. 253. Secretary of Foreign Affairs has not yet replied.

V V V

1	2	3	4	5	6
		1		2	

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

W

1892

400 A

E

E 11802

134

1947

PALESTINE

9 DEC

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E 11602/951/31

U.K. Tel

New York

3614

8 Dec

4 -

U.N. Jerusalem Committee
 Rpt. 10 of 4226 (E/11448/951/31)
 from Burns to Lloyd.
 Discusses his position as Vice Chairman of
 Working Committee on Jerusalem.

Last Paper.

(Minutes.)

11578

References.

(Print.)

(How disposed of.)

5 ~~clerk~~ as BO/
 Encl. Bul off
 M.I. 3a.
 M04
 a dmk
 a m.
 Dec 10
 on (E/11575)
 3 copies to Sir A. Burns
 Live with
 Dec 9. P.T.O.

(Action
completed.)

(Index)

Next Paper.

11603

30471 F.O.P

1
2
3
4
5
6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
 Reference:-

FO 371/61891

U.N. ^{13/12} ~~10~~ 10 Sept.

J. S. Seims
 Dec. 9
 (BEITH)

I have told C.O. that we
 would welcome the idea of a visit
 here by Sir A. Burns.

J. S. Seims
 9.12

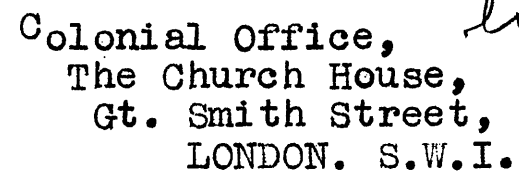
mtb

10.12.



10. Кес

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON



My Reference.....75872/156/26.

December 1947.

Your Reference

Dear Burrows,

I enclose a draft reply to Sir Alan Burns' telegram No. 3614 of the 8th December, which we prepared after a discussion yesterday evening with Sir T. Lloyd. We are very anxious to get this reply off to-day, but we wish to submit it to our Secretary of State. I wonder if you would let me know, therefore, by telephone, whether you have any comments, before we put the draft up here.

Yours sincerely,

A. N. Galsworthy
(A.N. Galsworthy)

B. A. B. BURROWS, ESQ.,

1						
	2					
		3				
			4			
				5		
					6	

1
1
2

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371 / 61891

Registry
No.

~~Top Secret~~
Secret.
Confidential.
Restricted.
Open.

CYPHER

137

194

Despatched 10.30 P M.

Draft.

United Kingdom
Delegation to
United Nations,
New York.

IMMEDIATE

SECRET.

BUILD.

Telegram.

No.

4265

(Date)

Dec 10

Repeat to :—

~~Addressed to U.K. Delegation, New York.~~

Personal for Burns from Lloyd.

Your telegram No. 3614 [of 8th December]

1. We and Secretary of State greatly welcome your suggestion that you should return on Mauretania. We agree it will be most valuable to have talks on Jerusalem before you return for resumption of Working Committee. We take it that it would be convenient for you to have these talks in the week immediately following Christmas holiday.

2. For this special Jerusalem business we feel it is essential that your alternate should be a person fully conversant with the special problems involved. We are therefore telegraphing Cunningham asking whether in the circumstances he would agree to Gibson staying on in New York after end of December. Failing that, we propose to arrange for some other person specially qualified on Jerusalem problems to act as your alternate. Further point is that Department here is extremely shorthanded and has heavy commitments, and we are most anxious to have Watt back as soon as normal trusteeship business is finished. Perhaps therefore in light of the foregoing you

could/

NOTHING TO BE WRITTEN IN THIS MARGIN.

~~In Clair.~~
Code.
Cypher.

Distribution :—

Trusteeship

Copies to :—

3148 W. 26469/137 30m 9/46 (51) F.&S.

1
2
3
4
5
6

Reference:—

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

138

4. As regards your Paragraph 2, we certainly agree that your best line will be to attempt to guide Working Committee at its private sessions. Gibson has no doubt explained in greater detail than was possible in a telegram the considerations which led us to ask you to take the line we indicated. This is one of the points we shall be very glad to discuss with you here.

BARB

10-12 ✓

NOTHING TO BE WRITTEN IN THIS MARGIN.

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

1	2	3	4	5	6
	1			2	

Reference:-

FO 371/61891

Secret.
Cypher/OTP

TRUSTEESHIP DISTRIBUTION.

FROM FOREIGN OFFICE TO NEW YORK.

(To United Kingdom Delegation to United Nations).

No. 4265.

10th December, 1947. D. 10.30 p.m. 10th December, 1947.

IMMEDIATE.

SECRET.

BUILD.

Your telegram No. 3614 [of 8th December].

Personal for Burns from Lloyd.

1. We and Secretary of State greatly welcome your suggestion that you should return on Mauretania. We agree it will be most valuable to have talks on Jerusalem before you return for resumption of Working Committee. We take it that it would be convenient for you to have these talks in the week immediately following Christmas holiday.

2. For this special Jerusalem business we feel it is essential that your alternate should be a person fully conversant with the special problems involved. We are therefore telegraphing Cunningham asking whether in the circumstances he would agree to Gibson staying on in New York after end of December. Failing that, we propose to arrange for some other person specially qualified on Jerusalem problems to act as your alternate. Further point is that Department here is extremely shorthanded and has heavy commitments, and we are most anxious to have Watt back as soon as normal trusteeship business is finished. Perhaps therefore in light of the foregoing you could let us know how soon you could release him.

3. Our telegram No. 4226 [of 6th December] was intended solely to provide you with general guidance pending arrival of Gibson with detailed brief. I hope you did not interpret it in any other way.

4. As regards your paragraph 2, we certainly agree that your best line will be to attempt to guide Working Committee at its private sessions. Gibson has no doubt explained in greater detail than was possible in a telegram the considerations which led us to ask you to take the line we indicated. This is one of the points we shall be very glad to discuss with you here.

O:O

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO

371/61891

1947	<div style="font-size: 2em; font-weight: bold; margin-bottom: 10px;">E</div> PALESTINE	<div style="font-size: 1.5em; font-weight: bold; margin-bottom: 10px;">E 11503</div> 9 DEC
Registry Number } <i>E 11603/957/31</i> TELEGRAM FROM <i>M. Brodmood</i> No. <i>1000000</i> Dated <i>5-5-2</i> Received in Registry } <i>7 Dec</i> <div style="text-align: center;"><i>9 -</i></div>	<i>communication to Arab Govt re withdrawal</i> <i>Refer to file 2211 & 2222 to Cairo (E11262/957/31)</i> <i>communication was made, first sentence of para 4</i> <i>was omitted. Only point raised by Minister</i> <i>was whether the word 'stones' in second para</i> <i>of file 2211 should also be mentioned.</i>	
Last Paper. <div style="text-align: center;"><i>11602</i></div>	<div style="text-align: center;">(Minutes.)</div> <div style="text-align: right; margin-top: 50px;"><i>H23. 15/12</i></div>	
References.		
<div style="text-align: center;">(Print.)</div>		
<div style="text-align: center;">(How disposed of.)</div> <div style="text-align: center;"> <i>8, Mathison. 80</i> <i>Overhead Pat off</i> <i>M.1.3a</i> <i>104</i> <i>Admly</i> <i>A-M</i> <i>(on E11535) Dec 10</i> </div>		
<div style="display: flex; justify-content: space-between;"> <div style="width: 45%;"> <div style="text-align: center;">(Action completed.)</div> <div style="text-align: center;"><i>4/10/48</i></div> </div> <div style="width: 45%;"> <div style="text-align: center;">(Index.)</div> <div style="text-align: center;"><i>4/10/48</i></div> </div> </div>		
Next Paper. <div style="text-align: center; margin-top: 20px;"><i>E 11612</i></div>		

1	2	3	4	5	6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
 Reference:-

FO

371/61891

141

WORLD ORGANISATION DISTRIBUTION

7

711603

9 DEC

1	2	3	4	5	6	
		1			2	

COPYRIGHT 0

Reference:-

371 / 61891

10

0 0 0 0

402

E

/42

E 11612

1947

PALESTINE

9 DEC

Registry
Number

E 11612/951/31

TELEGRAM FROM

No.

M. Kurk
Bagdad

Dated

1266

Received
in Registry

8 Dec

9

Communication to Arab Govt is Withdrawal
 Refers to tel 2222 to Cairo (E 11612/951/31)
 Tel only received after instruction General had
 been handed with memoire based on tel 2211
 to Cairo.
 See immediately following tel.

Last Paper.

11603

(Minutes.)

H.B. 15/12

References.

(Print.)

(How disposed of.)

8, Matheson. B. J.
 Evered B. J.
 M. I. 39
 M. O. 4
 Admty
 G. M.

(as E 11538) Dec. 10

(Action
completed.)

J. W. 24/12

(Index.)

AKA
 4/9/68

Next Paper.

E 11629

30471 F.O.P

1
2
3
4
5
6

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON
 Reference:-

FO 371/61891

143

WORLD ORGANISATION

7

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

D. 4.35. pm. 8th December, 1947.
R. 8.15 pm. 8th December, 1947.

19 DEC 1947

403

1947

E

E 11029

9 DEC

PALESTINE

Registry
Number

TELEGRAM FROM

No.

Dated

Received
in Registry

E 11629/951/31

H. H. H. H. H.

Boxwell

Beirut

876

8, Dec

9

Communication to Arab Govt re withdrawal
R/pt Damascus til 551 (E 11546/11230/65)
406/2211 & Cairo was deciphered at 11-30 on
Dec 5. Text was typed and sent by dog to
Damascus by hand of a member of Damascus staff
who reached Damascus same evening.

Last Paper.

116/2

References.

(Print.)

(How disposed of.)

8. Matheson. C.1
Entered Pak off
M.1.3a.
MOY
Admly
A.M.

Dec 10

On E 11575

(Action
completed.)

4/2/48

(Index)

6/9/48

Next Paper.

E 11636

(Minutes.)

This is the report to E 11546

Shable
(J.E. CABLE)
9/12

Now that the main point of this
correspondence has been dealt with, we
should perhaps investigate the delay to
our telegram to Damascus. For some reason
this telegram, though given "immediate"
priority, appears to have been sent
to Beirut for them to pass "saving"
to Damascus. We are not concerned
with what happened to it between
Beirut and Damascus but only with the
reason why it was not sent direct to
Damascus in the first place.

Eastern Dept. would be grateful
for the observations of
Communications Dept.

The Diplomatic W/T station had not
been opened at DAMASCUS on Dec 5th and it was (J.E. CABLE)
the usual practice to transmit via BEIRUT. We
did not ask BEIRUT to pass the text "SAVING" to
DAMAS but please see draft on 7/9304/9304/655. 17/12
7/11/48

1
2
3
4
5
6

Reference:-

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

FO 371/61891

145

X JBR 6-3

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

11329

E
146

1997

D 6:15 p.m. 8th December 1947

R 6.46 p.m. 8th December 1947

11



100

704

2

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

61891/67166

904

E

E 11636

147

1947

PALESTINE

10 DEC

Registry
Number

E 11636/957/11

TELEGRAM FROM

U.N. Del

No.

New York.

Dated

3619

Received
in Registry

9. Dec

10 -

Powers to enact legislation.Colonial Governor.

Order per list of latest president for house
 giving a colonial Governor reserve powers to
 enact legislation himself when legislature
 declines to do so.

Last Paper.

11629

References.

(Print.)

(How disposed of.)

8, Walcheran 80
Enrolled 2nd Off

M. 1. 3a.

M04

Admby

G.M.

Dec 10

Ref, New York 4306

15 Dec

8, 80

17 Dec.

(Action
completed.)

J.E. 11/12

(Index)

6/1/48

Next Paper.

11638

30471 F.O.P.

1
2
3
4
5
6

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

148
E
E 11636

Cypher/OTP

10 DEC TRUSTEESHIP DISTRIBUTION.
FROM NEW YORK TO FOREIGN OFFICE.

(From United Kingdom Delegation to United Nations)

No. 5619

D. 12.15 p.m. 9th December 1947
R. 5.25 p.m. 9th December 1947

9th December 1947.

IMPORTANT.
CONFIDENTIAL.
BUILD.

Following for Poynton, Colonial Office, from
Gibson.

Please telegraph text of latest precedent for
clause giving a Colonial Governor reserve powers to
enact legislation himself when Legislature declines
to do so.

V V V



1	2	3	4	5	6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Registry
No. E

Top Secret.
Secret.
Confidential.
Restricted.
Open.

Draft.

United Kingdom
Delegation, New
York.

Telegram.

No. 4306

(Date) Dec 15

Repeat to :—

En Clair.

~~Coder.~~

~~Cypher.~~

Distribution :—

Regal. no. 1
Trustship

Copies to :—

(.O.)

OUT FILE

F. O.,

194 .

Despatched

M.

IMPORTANT
BUILD

Following for Gibson from Poynton,

[Colonial Office.]

Your telegram No. 3619.

[Reserve powers ~~of~~ Colonial Governors.]

Following is an extract from the Malayan
Union Order in Council, 1946. Begins.

Clause 29.

(1) If the Governor shall consider that it is expedient in the interests of public order, public faith or good government that any Bill introduced, or any motion, proposed for decision in the Council shall have effect, then if the Council fail to pass such a Bill or motion, within such time and in such form as the Governor may think reasonable and expedient, the Governor, at any time in his discretion, may, notwithstanding any provisions of this Order or of any Standing Rules or Orders of the Council, declare that such Bill or motion shall have effect as if it had been passed by the Council, either in the form in which it was so introduced or proposed or with such amendments as the Governor shall think fit which have been moved or proposed in the Council or in any Committee thereof; and thereupon the said Bill or motion shall have effect as it had been so passed, and, in the case of any such Bill, the provisions of this Order relating to assent to Bills and disallowance of laws shall apply accordingly.

(2) In this section the expressions "public order, public faith or good government" shall, without prejudice to their generality, include the following:—

- (a) the responsibility of the Union as a component part of the British Empire including foreign relations and relations with other parts of the British Empire;
- (b) all questions relating to defence, including provision, construction, maintenance and use of defence works, areas and communications;
- (c) subjects upon which, in the opinion of the

RECEIVED IN C.B.

16 DEC 1947

550pm

NOTHING TO BE WRITTEN IN THIS MARGIN.

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

150

- 340

(4) If any Member of the Legislative Council objects to any declaration made under this section, he may, within seven days of the making thereof, submit to the Governor a statement in writing of his reasons for so objecting, and a copy of such statement shall, if furnished by such Member, be forwarded by the Governor as soon as practicable to a Secretary of State.

520

H.B. 15/12

NOTHING TO BE WRITTEN IN THIS MARGIN.

50 371 6891

OUT FILE

E
Confidential.

En Clair.

TRUSTEESHIPFROM FOREIGN OFFICE TO NEW YORK.
(To United Kingdom Delegation to United Nations)No. 4506

15th December, 1947.

D: 7.55 p.m. 15th December, 1947.

IMPORTANT.
BUILD.

Your telegram No. 3619.

Following for Gibson from Paynton, [Colonial Office].

[Reserve powers of Colonial Governors].

Following is an extract from the Malayan Union
Order in Council, 1946.

[Begins]. Clause 29.

(1) If the Governor shall consider that it is expedient in the interests of public order, public faith or good government that any Bill introduced, or any motion, proposed for decision in the Council shall have effect, then if the Council fail to pass such a Bill or motion, within such time and in such form as the Governor may think reasonable and expedient, the Governor, at any time in his discretion, may, notwithstanding any provisions of this Order or of any Standing Rules or Orders of the Council, declare that such Bill or motion shall have effect as if it had been passed by the Council, either in the form in which it was so introduced or proposed or with such amendments as the Governor shall think fit which have been moved or proposed in the Council or in any Committee thereof; and thereupon the said Bill or motion shall have effect as if it had been so passed, and, in the case of any such Bill, the provisions of this Order relating to assent to Bills and disallowance of laws shall apply accordingly.

(2) In this section the expressions "public order, public faith or good government" shall, without prejudice to the generality, include the following:-

- (a) the responsibility of the Union as a component part of the British Empire including foreign relations and relations with other parts of the British Empire;

/(b)

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

- (b) all questions relating to defence, including provision, construction, maintenance and use of defence works, areas and communications;
 - (c) subjects upon which, in the opinion of the Governor or of a Secretary of State, it is necessary to secure uniformity in legislation between the Union and the Colony of Singapore; and
 - (d) all matters pertaining to the creation or abolition of any public office and to the appointment, salary or other conditions of service of any public officer or officers.
- (3) The Governor shall forthwith report to a Secretary of State every case in which he shall make any such declaration as is mentioned in sub-section (1) of this section and the reason therefore.
- (4) If any Member of the Legislative Council objects to any declaration made under this section, he may, within seven days of the making thereof, submit to the Governor a statement in writing of his reasons for so objecting, and a copy of such statement shall, if furnished by such Member, be forwarded by the Governor as soon as practicable to a Secretary of State.
- (5) Any such declaration other than a declaration relating to a Bill, may be revoked by a Secretary of State, and the Governor shall notify such revocation in the Gazette; and from the date of such notification any motion which shall have had effect by virtue of the declaration revoked, shall cease to have effect, and the provisions of sub-section (2) of section 38 of the Interpretation Act, 1889, shall apply to such revocation as they apply to the repeal of an Act of Parliament.

[Ends].

While ~~this~~ may not be the latest precedent in time, it is considered to be the best available example. Similar clauses have also been included in the recently revised Constitutions for the Gold Coast and Nigeria.

A A A A

1
2
3
4
5
6

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

E

E 11638

1947

PALESTINE

10 DEC

Registry
Number

FROM

No.

Dated

Received
in Registry

E/11638/951/31

Embassy

Washington

18/3/47

3 Dec

10 -

U.N. Palestine Commission

Copy of letter from Hadow to Loughford
re New York tel 3568 (E/11273/951/31).

resumes Bolivian and Panamanian

Representations on the Palestine Commission

Last Paper

11636

References

(Print)

(How disposed of)

8, Wathen an 60.
✓ Dec 11(Action
completed)

J.E.M. 16/12

(Index)

11/12/47

Next Paper

11640

(Minutes.)

Copy to (our members)
N.A. Dept. 15/12
JB Dec 10

1
2
3
4
5
6

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

154

11836
12 DEC

3 Dec. 1947

371 / 61891

Ref.: 1813/5/47

December 2nd, 1947.

My dear Nicholas,

Booley will, I expect, have gone ere this reaches you, so please pass it on to the appropriate quarters if you are not yourself directly concerned with the Palestine question.

As forecast in your telegram No. 3568, of 29th November to the Foreign Office, the Panamanian, but not as yet the Bolivian, representative to the United Nations (who happens, as you know, also to be the Minister for Foreign Affairs of the Panamanian Republic) discussed with me yesterday the question of the Panamanian delegate on the newly appointed Palestine Commission of the United Nations.

Dr. Alfaro said he was anxious to find someone with a good knowledge of English and a "disposition friendly to Great Britain". He had asked his Government to look around and would himself look into the matter after his arrival in Panama on Thursday, the 4th December.

Remembering Foreign Office telegram 4128 of the 27th November to the Legation, I told Dr. Alfaro that, speaking personally, I felt it would be unwise to despatch a Commission too soon and that it seemed necessary first to arrange details with Great Britain so that there should be no "treading on the toes". I think Dr. Alfaro took the point, as he said that we could rely on Panama doing its utmost to help Great Britain in a difficult situation. More I did not feel able to say owing to the label "Top Secret" on the telegram.

V.G. Lawford, Esq.,
United Kingdom Delegation to the
United Nations,
New York, N.Y.

As Dr. /

155

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

I am not sure how seriously these pious platitudes should be taken as the profit to Panama may be considerable and the interests in question are doubtless strongly entrenched. At the same time, Dr. Alfaro is having his difficulties with the United States Government over the Rio Hato Base and he may well wish to get back at the United States Government for its somewhat dictatorial insistence upon his coming to terms on the Base issue.

WASH DC 25

REM. HANCOCK.

1	2	3	4	5	6
		1		2	

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

406

157

1947

E

E 11640

10 DEC

PALESTINE

Registry
Number

FROM

No.

Dated

Received
in Registry

E 11640/957/21

J. H. to Hogeletel

Tehran

478

30 Nov

10 Dec

Last Paper

11638

References

(Print)

(How disposed of)

8, 80

M. E. D.

Dec. 15

(Action
completed)

(Index)

L. H. 15/12

M. E. D. 6/9/48

Next Paper

11643

U.N. Decision on Palestine.

Given text of report which appeared
in newspaper Ettela'at on Nov 26
on subject of Partition of Palestine.

(Minutes.)

A very unfair account
of our part in all this
Copy to
Mr. Dymally
11/4
M. E. D. 13 Dec 40

1
2
3
4
5
6

Reference:-

EO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

1947

E

E 11643

10 DEC

PALESTINE

**Registry
Number**

FROM

No.

Dated

Received
in Registry

Received } to W. H. Burrows
in Registry } 5. Dec
10 ~

Statute for City of Jerusalem

encloses copies of suggested brief for the
U.K. Representative on the Trusteeship Council
re the Statute for the City of Jerusalem.

Last Paper

11640

References

(Print)

(How disposed of)

(Minutes.)

Mr. Beins
Dec 10

PAS ✓

10.12

(Action completed)

(Index)

✓ E 612/2

(Index)
6/8/48

Next Paper

11644

99538

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

1	2	3	4	5	6
	1			2	

Reference:-

EO 371 / 61891

161
a copy with him as a provisional guide.

Could you let me know as soon as possible the Foreign Office views on these various documents, particularly the first two, on which we must take action tomorrow? If you would like a discussion, I shall be free all tomorrow morning.

Yours sincerely,

A. Poynton
(A.H. Poynton)

RECEIVED IN C.B.
8 DEC 1947
SENT TO DEPT.
10 DEC 1947

1	2	3	4	5	6
1				2	
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

408

162

1947

E

E 11644

10 DEC

PALESTINE

Registry
Number

FROM

No.

Dated

Received
in Registry

E 11644/957/31

70 Minutes

M. Benari

Dec 6

- 10

Working Committee for City of Jerusalem
are of recommendations approved by U.N.
was that Trusteeship Council should set
up a special Regime for Jerusalem.
Working party is now set up to
draw statute of same.
Comment on same.

Last Paper

11643

References

(Print)

(How disposed of)

(Minutes.)

JB Dec. 10

(Action
completed)

J. E. 11/12

(Index)

11/12/48

Next Paper

11641

39538

1
2
3
4
5
6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

C. 1/E

E 11644

10 DEC

NOTHING TO BE WRITTEN IN THIS MARGIN.

One of the Palestine recommendations approved by the U.N. Assembly was that the Trusteeship Council shall set up a special régime for Jerusalem. A working committee of the Council is now set up in New York to discuss the Statute for this régime.

Three points have arisen in Telegrams from our delegation:-

a) A suggestion was made that there might be advantage in having a British Governor of Jerusalem. This has been turned down flat by the Colonial Secretary with our concurrence.

b) The UK representative on the Trusteeship Council, Sir A. Burns, an ex-Colonial Governor, has been elected Vice-Chairman of the Working Committee. We have

not

I want to
see General Jones
today regarding
this

1
2
3
4
5
6

Reference:-

FO

371

/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

RECEIVED IN O.B.
8 DEC 1947
SENT TO DEPT.
10 DEC 1947

NOTHING TO BE WRITTEN IN THIS MARGIN.

c) The Colonial Office are most anxious that we should submit a draft statute to the ~~Council~~ Committee, partly because it is more likely to be on sensible lines, but mainly because they are afraid that the

1	2	3	4	5	6
	1			2	

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO 371/61891

The Trusteeship Council will otherwise take this opportunity of extending its functions in a manner which would have most unfortunate results on our colonies.

On the other hand we feel that to put forward a statute on our own would be to depart from our impartial attitude and come down on the side of partition with disastrous results on our whole position with the Arabs. The matter is most urgent as another draft will almost certainly be produced at once unless we say we are producing one. The draft A.L. which the C.C. want to send is attached below.

We recommend

- 1) the draft A.L. should not

NOTHING TO BE WRITTEN IN THIS MARGIN.

1	2	3	4	5	6
1	2	3	4	5	6
Reference:-					
FO 371/61891					

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

not be sent

(ii) Sir A. Burns should resign from the Vice-Chairmanship of the Committee.

(iii) The UK representative in the Committee of Trusteeship Council should abstain from voting on all points, but should be free to offer factual advice whenever they think ^{on general grounds (to meet CO fears)} appropriate, or whenever they are asked.

BABurns
4.12

Then discussed the UK as Burns, and agree.

B. Sangster
Dec 4

Dismissed by 1 of 5
Colonial Sec.

BABB
6.12

NOTHING TO BE WRITTEN IN THIS MARGIN.

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

167

Drafted by C-O.

Draft
Tel
to
New York

Nothing to be Written in this Margin.

For Burns form C.O.

We are in fact trying to draw up with Gibson headings for statute which he will bring over with him

We entirely agree that it will be highly desirable that working draft should be of UK. origin (whether actually tabled by UK representative or not) and meanwhile we trust you will be able to keep the position open. In particular we are uneasy less

Secretariat

1 2 3 4 5 6

1 2

Reference:-

FO 371/61891

Minutes.

Secretariat may put in
working draft which we
fear would very probably
be unrealistic and
unpractical and introduce
functions for Trusteeship
Council which would create
undesirable precedents.

168

Nothing to be Written in this Margin.

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Reference:-

FO

371

/61891

410

1947

E

ET1667

169

PALESTINE

ID REC

Registry
Number

E11667/971/31

TELEGRAM FROM

H R 121

No.

New York

Dated

3617

Received
in Registry

Dec 9

10

(Education in Palestine)

for 60 from Watt.

Would be glad of copy, right or wrong of
Mr. Arnold McNair's report on education in
Palestine and any subsequent publications.

Edgely would like confirmation that education
in front schools in Palestine is at present secular
only and that religious education is provided
outside.

Last Paper.

11645

(Minutes.)

Copy to Co. (Mr Matheson)

JB Dec. 10

References.

See within: Palestine tel. 2407 of 12 Dec.

(Print.)

JB Dec. 19

(How disposed of.)

8 Matheson 80

Dec 10

Tel, New York

4271

11, Dec.

8 Matheson 80

Dec. 20

(Action
completed.)

L E 11673

(Index.)

6/9/48

Next Paper

E 11673

30471 F.O.P

1
2
3
4
5
6

Reference:-

FO

371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

Cypher/OTP

10 DEC

TRUSTEESHIP DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

NO. 3617. D. 12.14.p.m. December 9th, 1947.
December 9th, 1947. R. 5.24.p.m. December 9th, 1947.

Repeated to Jerusalem.
Washington, Saving.

IMPORTANT.

BUILD.

Addressed Foreign Office telegram No. 3617 of
9th December, repeated to Jerusalem and Saving to
Washington.

CONFIDENTIAL.

Following for Colonial Office from Watt.

Would be glad of copies, up to eight if
available, of Sir Arnold McNair's report on education
in Palestine and any subsequent publications in connexion
with it.

2. Gibson would like confirmation that education
in Government schools in Palestine is at present
secular only and that religious education is
provided outside.

Foreign Office please pass Important to
Jerusalem as my telegram 269.

[Copy sent to Cypher Section Colonial Office
for retransmission to Jerusalem.]

6 6 6 6 6

10 DEC 1947
X X X X X X X X X X
X X X X X X X X X X
X X X X X X X X X X
X X X X X X X X X X

170

1	2	3	4	5	6
1	2	3	4	5	6

Reference:-

FO

371

61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

NOTHING TO BE WRITTEN IN THIS MARGIN.

Registry
No.

~~Top Secret~~
~~Secret~~
~~Confidential~~
~~Restricted~~
~~Open~~

Draft.

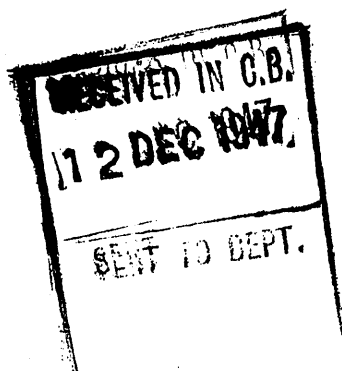
Sir A. Cadogan,
New York.

Telegram.

No. 4271
(Date) Dec 11

Repeat to :—

Jerusalem.
Vico.



~~En Clair~~
Code.
~~Cypher~~

Distribution :—

Trusteeship

Copies to :—

C.O. (Mr. Matthews)

OUT FILE

F. O.,

194

Despatched

M.

RESTRICTED
BUILD

Your telegram No. 3617 [of 9th December:
Palestine].

Following for Watt from Colonial Office.

8 copies of Sir Arnold McNair's report
on Education in Palestine are being sent to
you by F.O. air bag. No subsequent
publications in connection with it have been
issued.

2. High Commissioner, Palestine is being
asked to reply to your paragraph 2.

JB Dec 11

1	2	3	4	5	6
1	1	1	1	1	1

Reference:—

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

172

John.

Could you
please arrange
for the attached
reply to New York
tel No 3614 (copy
also attached) to
be sent.

W. H. Williams

10/12/44.

1	2	3	4	5	6
1				2	

Reference:-

FO 371/61891

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON

OUT FILE

Restricted
Code R.

TRUSTEESHIP DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK
(To United Kingdom Delegation to United Nations)

No. 4271.

11th December, 1947 D. 4.00 p.m. 11th December, 1947

Addressed to United Kingdom Delegation New York telegram
No. 4271 of 11th December, repeated Jerusalem.

RESTRICTED

BUILD

Your telegram No. 3617 [of 9th December: Palestine].

Following for Watt from Colonial Office.

8 copies of Sir Arnold McNair's report on Education in Palestine are being sent to you by Foreign Office air bag. No subsequent publications in connection with it have been issued.

2. High Commissioner, Palestine is being asked to reply to your paragraph 2.

PPP

1 2 3 4 5 6
 1 2
 Reference:-
 FO 371 61891

<p>1947</p>	<p>E</p> <p>PALESTINE</p>	<p>175</p> <p>E 11673</p> <p>10 DEC</p>
<p>Registry Number } E 11673/95/1</p> <p>TELEGRAM FROM } To R. Campbell</p> <p>No. } 6410</p> <p>Dated } 2285</p> <p>Received in Registry } 9.10.10</p>	<p>Particulars Security Council</p> <p>Text of telegram from Egyptian Minister Foreign Affairs to the Gen. of United Nations stating that under article 31 of Charter and article 14, 37 & 38 of provisional Statutes, Egyptian Govt request to be considered as interested party in the Palestine Question, and to be represented at Security Council Session.</p>	
<p>Last Paper.</p> <p>11667</p>	<p>(Minutes.)</p> <p>U.N. (Pol.) Dept.</p> <p>for. oln</p>	
<p>References.</p>	<p>Egyptian Dept.</p> <p>GLMD. 15/12.</p> <p>Mr. Benin</p> <p>Dec. 10</p>	
<p>(Print.)</p>	<p>MB. 15/12</p>	
<p>(How disposed of.)</p> <p>6, Hathaway. 80</p> <p>Emended by off</p> <p>M. 139</p> <p>may</p> <p>Adm.</p> <p>Dec 12</p> <p>(on E 11675)</p>		
<p>(Action completed.)</p> <p>28/11/12</p>	<p>(Index.)</p> <p>28/11/12</p>	
<p>Next Paper.</p> <p>11874</p> <p>30471 F.O.P.</p>		

COPYRIGHT OF THE PUBLIC RECORD OFFICE, LONDON					
1	2	3	4	5	6
1	2	3	4	5	6
Reference:-					
FO 371/61891					

A circular postmark from New York, dated 20 DEC 1947. The text "NEW YORK" is at the top, "20 DEC" is in the middle, and "1947" is at the bottom. The center of the circle contains Roman numerals for the hours, with a small clock face showing the time as approximately 10:10.

671/571